



## Report

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**Date: 13<sup>th</sup> September 2023**

**To the Mayor and Members of the Cabinet**

### **2023-24 Quarter 1 Finance and Performance Improvement Report**

| <b>Relevant Cabinet Member(s)</b> | <b>Wards Affected</b> | <b>Key Decision?</b> |
|-----------------------------------|-----------------------|----------------------|
| Mayor Ros Jones<br>Cllr Phil Cole | All                   | Yes                  |

#### **EXECUTIVE SUMMARY**

1. As we transition through the early part of 2023-24 key national issues continue to impact how we operate locally. Inflation is falling but relatively slowly - levels remain at 7.9% (CPI June 23), the 'Cost of Living', pressures have been compounded but higher interest rates and the cost of borrowing. This means that achieving good economic growth securing quality jobs whilst also supporting those who need our support. New initiatives like the Investment Zone for South Yorkshire have the potential to help achieve that growth and we will need to connect this type of initiative to our residents and businesses in the future.
2. The Employment rate is relatively stable and average wages have increased in Doncaster, but the inflationary pressures on energy, goods and food mean for residents and businesses that costs have and are increasing faster than incomes. Although inflation is reducing, the pressure it has caused is already 'priced into' the system so it will take time for any changes to feed through and, the impact it has created is likely to continue throughout 2023-24.
3. The Council continues to be impacted by these inflationary pressures and this is reflected in the £4.16m overspend position forecast on the revenue budget, at quarter 1. The key pressures include overspends on both adults and children's social care costs significantly exceeding budgets, full details on the main variances are provided in paragraphs 133 to 141. The Council will continue to review and update the projections, alongside actively seek mitigations to reduce the pressures or identify offsetting underspends to reduce the forecast year-end overspend.
4. In previous years the position has improved as the year has progressed as cautious projections are gradually reduced. Should this not be the case specific actions will need to be identified.

5. We continue to explore all options to retain a functioning airport in Doncaster including working with potential investors, exploring leasing arrangements and continuing to have productive dialogue with all stakeholders, including soft market testing.
6. In quarter 1 we had an Ofsted Focused visit for Children's Services and a Peer Review for our Adult Social Care services, both showing our strengths and areas to improve in the future, which will inform where we put our focus for the remainder of the year.
7. Our Budget and Corporate Plan outlines the significant efficiencies the Council needs to find whilst also delivering against our 'Great 8 Priorities'. The quality of our Performance and Financial information contained within these reports will enable the Council to be effective and where appropriate address improvement areas so that we continue to deliver for the residents of Doncaster.
8. We are undertaking a review of strategic risks, service standards and their targets, following the realignment of the directorates. These changes will take effect from quarter 2.

#### **EXEMPT REPORT**

9. This report is not exempt

#### **RECOMMENDATIONS**

10. The Mayor and Members of Cabinet are asked to approve and comment on the quarter 1 performance and financial information including;
  - Approve the virements per the Financial Procedure Rules, detailed in the Appendix A – Finance profile.
  - Note the allocations of block budgets in the Capital Programme, detailed in the Appendix A – Finance profile, in accordance with the Financial Procedure Rules.

## WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

11. The Outcome Framework highlights progress against Doncaster Delivering Together.

|  | Current Value | Ambition Target | National Average | Direction of Travel | Date           |
|--|---------------|-----------------|------------------|---------------------|----------------|
| <b>Greener &amp; Cleaner</b>   |               |                 |                  |                     |                |
| Carbon Emissions per capita (tonnes)   | 6.0           |                 | 4.6              | ↓                   | 2021           |
| Air pollution: fine particulate matter   | 6.2           |                 | 6.9              | ↓                   | 2021           |
| Recycling rate for Household Domestic Waste                                      | 44.8%         |                 | 42.5%            | ↑                   | 2021/22        |
| <b>Fair &amp; Inclusive</b>  |               |                 |                  |                     |                |
| Proportion of ('Lower Super Output') areas in England's most deprived 10%        | 23.7%         |                 | 10%              | ↓                   | 2019           |
| % households living in fuel poverty  | 17.6%         |                 | 13.1%            | ↑                   | 2021           |
| Children in Low-Income Families (%)  | <b>24.1%</b>  |                 | <b>19.9%</b>     | ↑                   | <b>2021/22</b> |
| <b>Skilled &amp; Creative</b>  |               |                 |                  |                     |                |
| Key Stage 2 – ages 7-11 (Years 3-6)  | 56.0%         |                 | 59.0%            | ↓                   | 2021/22        |
| % of 19 years old that achieve a level 3 qualification                           | 47.9%         |                 | 60.7%            | ↑                   | 2021/22        |
| Proportion of adults with no qualifications                                      | 4.6%          |                 | 3.9%             | ↑                   | 2021           |
| % of people who are qualified to level 3 or above (16-64)                        | 52.4%         |                 | 61.4%            | ↑                   | 2021           |
| <b>Prosperous &amp; Connected</b>  |               |                 |                  |                     |                |
| Total Enterprises per 1,000 population   | 32            |                 | 43               | ↑                   | 2022           |
| GVA per hour   | £28.20        |                 | £38.30           | ↑                   | 2021           |
| % Employment rate  | 74.0%         |                 | 75.8%            | ↑                   | 2022           |
| % Claimants of Universal Credit  | 4.7%          |                 | 3.8%             | ↓                   | Jun 2023       |
| Average weekly (residential) wages   | £594          |                 | £646             | ↑                   | 2022           |
| Net homes provided per 1,000 population  | 3.9           |                 | 4.1              | ↑                   | 2021/22        |
| <b>Healthy &amp; Compassionate</b>   |               |                 |                  |                     |                |
| Life satisfaction rating (out of 10)   | 7.43          |                 | 7.55             | ↑                   | 2021/22        |
| Healthy Life Expectancy at birth (years) for Males                               | 57.4          |                 | 63.1             | ↓                   | 2018 - 20      |
| Healthy Life Expectancy at birth (years) for Females                             | 56.1          |                 | 63.9             | ↓                   | 2018 - 20      |
| The proportion of people who use services who have control over their daily life | 75.2%         |                 | 76.9%            | ↑                   | 2021/22        |
| Children in need per 10,000  | 337           |                 | 334.3            | ↑                   | 2021/22        |
| <b>Safe &amp; Resilient</b>  |               |                 |                  |                     |                |
| Overall Doncaster crime per 1,000 population                                     | 138.4         |                 | 90.0             | ↓                   | 2022           |
| Overall Doncaster ASB  | 6929          |                 | *                | ↑                   | 2021           |
| Safeguarding indicator (TBC)   | *             |                 | *                | *                   | *              |



## TACKLING CLIMATE CHANGE

| Service Standard   | Quarter 4<br>22-23 | Quarter 1<br>23-24 | Target    | RAG | D.O.T<br>(long) |
|--|--------------------|--------------------|-----------|-----|-----------------|
| (E&E) Area (m2) of Local Authority Land Allowed to Naturalise / Wildflower | 1,613,243          | 1,555,737          | 1,500,000 |     |                 |
| (E&E) Successful household waste and recycling collections                 | 99.96%             | 99.95%             | 100%      |     |                 |
| (E&E) Number of homes retrofitted to improve energy efficiency             | 47                 | 73                 | 640       |     |                 |
| (E&E) Number of grants for energy audits given for businesses              | 41<br>(Q3 22-23)   | -                  | -         |     |                 |
| (E&E) CO2 and NO2 reductions from use of fleet zero emission vehicles      | 20,587.48          | -                  | -         |     |                 |
| (E&E) Pro-active tree inspections completed within timescales.             | -                  | -                  | -         | -   | -               |

### What is going well?

12. We are entering the third year of the five-year naturalisation trial, where previous mown grass areas are being left to naturalise or are being prepared and sown as wildflower meadows. There are 117 sites with areas set aside for naturalisation in quarter 1, which sees a slight reduction from quarter 4 (when there were 126 sites). This currently covers 1,555,737 square metres, which is also slightly lower than in quarter 4 (1,613,243 sqm); however, this is still above target. This includes 35,903 square metres of wildflower (44 of the 117 sites). The total is slightly less than previous years following annual consultation with ward members, and there is a wide range of maintenance undertaken on the sites. Three sites have attracted net gain money to further improve their current condition.
13. We continue to sustain a very high standard in relation to the successful collections of household waste and recycling, maintaining a figure close to 100% for this performance indicator (99.95% this quarter, compared to 99.96% in quarter 4). The figure remains consistently high and has done so since the contract with SUEZ started in 2018. We are working with partners to develop a dashboard that will enable this information to be easily interpreted and shared.

### What needs further improvement?

14. There are currently 4 housing retrofit schemes in place and a 5th is expected to start in quarter 2. One of the schemes cannot be reported on as it is controlled by the energy companies and data is not shared by Government; however, the 4 we can report on consist of 73 homes so far, based on the following contributors:
  - Social Housing Decarbonisation Fund – St Leger Homes Doncaster (SLHD) thermal improvement programme, 40 of these completed,
  - The Great British Insulation Scheme (ECO Plus), expected to start in quarter 2
  - ECO4 - 25 completed in quarter 1
  - Boiler on Prescription 8 completed in quarter 1



| Service Standard   | Quarter 4<br>22-23                          | Quarter 1<br>23-24 | Target  | RAG | D.O.T<br>(long) |
|--|---|--------------------|---------|-----|-----------------|
| (CYP&F) % of Children with First Choice School Placement in Secondary  | 87%<br>Academic<br>figures for<br>2023-24   | -                  | 83%     | ✓   | ↓               |
| (CYP&F) % of Children with First Choice School Placement in Reception  | 95.9%<br>Academic<br>figures for<br>2023-24 | -                  | 92%     | ✓   | ↓               |
| (CYP&F) The number of children in Elective Home Education  | 585   | 586                | 700     | ✓   | ↑               |
| (CEX) Number of Refugees (both asylum and resettlement) supported into ESOL and/or Employment                              | 47  | 64                 | 35      | ✓   | ↑               |
| (CYP&F) % of 16/17 year olds not meeting the duty to participate   | 4.3%  | 4.3%               | 5%      | ✓   | ↑               |
| (CYP&F) The number of Children Missing in Education  | 127   | 128                | 195     | ✓   | ↑               |
| (CYP&F) Secondary schools persistent absent rate (10% Absenteeism)   | 32%   | 29%                | 27%     | ⚠   | ↑               |
| (CYP&F) Special Educational Needs Team - Education, Health and Care Plans Issued Within 20 Weeks EXCLUDING Exception Cases | 36.17%                                      | 48.25%             | 100.00% | ✗   | ↑               |

### What is going well?

15. Persistent absence in secondary schools has dropped slightly this quarter, compared with the same point last year, and in Doncaster it has fallen by more than most local Authorities. Our ranking has improved to 104 out of 151.
16. There have been between 550 and 590 young people electively home educated this quarter, closing with 586. This quarter officers within the Attendance and Pupil Welfare Service have worked closely with schools to identify young people who are likely to become electively home educated prior to the decision being made. There have been 18 young people returning to mainstream school this quarter via transition packages.
17. This quarter the number of children missing in education are shown as 128. The weekly numbers fluctuate depending on referrals from schools, we know this quarter will usually end with higher numbers of referrals once schools finish their end of year data. The children missing in education specific resource has worked well and will continue.
18. The Participation & Transition Service continues to carry out robust destination tracking and monitoring of the Year 12 and 13 cohort in line with statutory

requirements. The cohort for June 23 was 7,201 an increase of 235 young people (16-18) from June 22. Doncaster's average of 16/17 year olds not meeting the duty to participate in education, employment or training (NEET) is 4.3% for quarter 1 (National: 5%; Yorkshire and Humber: 5.9%). A strong performance for Doncaster, improving 0.2% since quarter 1 2022, when national and regional performance dropped (by 0.3% and 0.1% respectively) during this period.

19. The number of young people with an Education, Health and Care Plans (EHCP) and a recorded destination of NEET stood at 77 (2.96%) in July. This is a slight increase of 3 since March, impacted by the end of the academic year and has been confirmed through ongoing work with the Council's Participation and Transition Service.
20. The Children in Care cohort, Year 12 and 13 caseload currently stands at 163 young people (Year 12 is 21% and Year 13 at 44%). Of this Year 13 cohort, 88% have turned 18 and are classed as Leaving care so will be moving accommodation/area and becoming independent. At this time, Year 12 and Year 13 may be finishing 1 or 2-year courses and registering as NEET which will contribute to higher levels of NEET at the end of the academic year. Virtual School collaborate with the professionals and training providers to support young people with future planning and progression, however if they become NEET a referral to Careers support is made to help them with their next steps.
21. As part of the Education and Skills 2030 programme, during the last quarter Doncaster hosted the UK's first ever Remake Learning Days festival between 25th March to 3rd June. This was a massive success, with 226 events from over 80 different hosts, and engaging over 10,000 residents. The events were themed around science and technology, arts, crafting and making, history and culture, youth voice, professional development, outdoor learning, and sport, and much more. The festival also included a launch event hosted by City of Doncaster Council (CDC) themed around a 'Night at The Museum' at Doncaster Gallery, Library and Museum (DGLAM), around 3,000 people attended this event alone. An evaluation of the festival evidences the great value to residents and hosts, with satisfaction ratings averaging 4.6 out of 5, and many survey respondents stating that they learned a new skill and will be looking to take up more learning opportunities in the future. Work also continues to develop across key work-streams including: A Doncaster Skills Profile, a new Higher Education offer, an ecosystem-wide recruitment and retention programme, and an All-Age Careers Hub

### **What needs further improvement?**

22. The upward trend in performance of timeliness of EHCPs has continued in quarter 1 rising to 48.25% (55/114), the highest since quarter 2 2021. The most common reason for the failure to finalise within the 20 weeks is linked to consultation responses and the additional case work required to resolve these. This was the case for around 21 of the 59 (35%) plans not finalised. National performance for quarter 1 was 48.6%.



## MAKING DONCASTER THE BEST PLACE TO DO BUSINESS & CREATE GOOD JOBS

| Service Standard  | Quarter 4<br>22-23 | Quarter 1<br>23-24 | Target    | RAG | D.O.T<br>(long) |
|---|--------------------|--------------------|-----------|-----|-----------------|
| (CR) Percentage of Non-domestic Rates Collected   | 97.25%             | 97.51%             | 97.30%    | ✓   | ↑               |
| (E&E) Increase in city centre footfall figures through the economic recovery plan work  | 3,238,772          | 3,528,005          | 3,000,000 | ✓   | ↓               |
| (E&E) No. of new jobs FTE equivalent jobs created in the borough with a salary level of over £31k per year through Business Doncaster inward investment, property, and key account activity (average salary from ONS) | 10                 | 80                 | 40        | ✓   | ↑               |
| (E&E) Processing of Planning Applications: Major Applications   | 87.3%              | 93.1%              | 94.00%    | ⚠   | ↑               |
| (CR) % of Local Authority Spend with Doncaster Companies/ Suppliers   | 64                 | 64                 | 70        | ⚠   | ↓               |
| (E&E) Overall new inward investment gained into Doncaster with the support of Business Doncaster  | £59.3              | £0.45m             | £10m      | ✗   | ↓               |
| (E&E) Overall Investment Gained (into and within Doncaster)   | £116.6m            | £15.3m             | £20m      | ✗   | ↓               |
| (AH&W) Number of People with a Learning Disability Helped into Work   | 4.41%              | 4.26%              | 5.1%      | ✗   | ↓               |

### What is going well?

23. In the first quarter 29.02% of the total business rates debit has been collected. This compares with 28.76% for the same time last year. Despite a backlog of work collection is still improving, however, now that the team is fully staffed the backlog is expected to be cleared and collection maintained.
24. At the end of quarter 1 there were 80 new jobs created over £31k salary per annum facilitated by Business Doncaster. This is well above the target of 40 jobs that was set for this quarter. Of the new jobs created 20 are in the manufacturing sector, 43 in green technology, 13 in Customer Data Integration (CDI) and 4 in the leisure sector.
25. At the end of quarter 1 footfall into Doncaster City Centre was at 3.52 million, which is above the 3 million target. At the end of quarter 4, recorded footfall into the city centre was over 14.2 million, which was 18% above the target of 12 million for the year. Despite concerns that numbers appeared to be slowly reducing due to worsening economic conditions and the cost of living crisis, the numbers are still above target. This will continue to be measured and monitored regularly.

### What needs further improvement?

26. Recorded investment into Doncaster at the end of quarter 1 stands at £15.3 million which is below the target of £20 million for the quarter. Major investment for the

quarter was from Doncaster and Bassetlaw NHS Trust investing capital spend into Mexborough Hospital and SPL Powerlines at Balby Carr.

27. At the end of quarter 1 there was only £0.45 million of inward investment delivered into Doncaster which was way below the target of £10 million for this quarter.

28. Processing of planning applications (Major Applications) was in excess of the national target of 60% with our performance at 93.1%. In quarter 4, this figure was at 87.3%, and the increase to 93.1% is closer to the internal stretch target that has been set at 94%. This figure continues to have a large reliance on successfully negotiating extension of times (EOT) with the applicant. This need to agree an EOT on major applications is not unusual, are complex and commonly require ongoing negotiations, Section 106 agreements and committee approvals in order to seek a positive resolution on the proposals. It is important that officers continue to work with our customers (by agreeing EOTs where needed for the more major, transformational projects) to achieve a positive outcome.

29. Performance remains static regarding the number of people with a Learning Disability helped into work who are in receipt of paid employment. At 4.26% we remain marginally behind both the regional 4.9% average and the national level. This performance equates to 35 people. The Local Supported Employment Initiative funded recruitment of a work coach/employment co-ordinator, with targets for the initiative set at gaining 28 people with a learning disability into paid employment over a 2-year period, and to date, 15 people are currently engaged in the programme, in various stages of secured employment, job finding, seeking apprenticeships and volunteering. Support provided by the employment co-ordinator is personalised to the person and their goal of obtaining employment (with everyone having a personalised plan in place). Examples of support include help to write a CV, interview practice, support to search for opportunities in line with interests and skills and confidence building. Creating and sustaining more employment opportunities for autistic people, people with a learning disability and people in contact with secondary mental health services is a 2023 priority within our Adult Social Care Local Account “Your Care and Support”.



## **BUILDING OPPORTUNITIES FOR HEALTHIER, HAPPIER & LONGER LIVES FOR ALL**

| <b>Service Standard</b>   | <b>Quarter 4<br/>22-23</b> | <b>Quarter 1<br/>23-24</b> | <b>Target</b> | <b>RAG</b> | <b>D.O.T<br/>(long)</b> |
|---|----------------------------|----------------------------|---------------|------------|-------------------------|
| (AH&W) Permanent admissions to residential and nursing care homes, per 100,000 population (18-64 Only)        | 14.04                      | 2.16                       | 4.70          | ✓          | ↑                       |
| (AH&W) Percentage of Adult Social Care provision rated as Good or Outstanding by the Care Quality Commission  | 75.71%                     | 75.34%                     | 75%           | ✓          | ↓                       |
| (CEX) Sexual Health Service: Percentage of contraception that is LARC (Long Acting Reversible Contraceptives) | 36%                        | 34%                        | 28%           | ✓          | ↓                       |



| Service Standard  | Quarter 4<br>22-23 | Quarter 1<br>23-24 | Target | RAG | D.O.T<br>(long) |
|---|--------------------|--------------------|--------|-----|-----------------|
| (CEX) Health Visiting: percentage of new birth visits completed within 14 days (Universal Partnership Plus families)    | 98.5%              | -                  | 90%    |     |                 |
| (CEX) Substance misuse service: Percentage of alcohol treatment successful completions residents                        | 40.7%              | 39.4%              | 37%    |     |                 |
| (AH&W) We will ensure you have an annual review of your care  | 77%                | 78%                | 75%    |     |                 |
| (AH&W) Duration to complete Adult Social Care Needs Assessment (days) MEDIAN AVERAGE                                    | 40                 | 37                 | 42     |     |                 |
| (CEX) Tobacco Control: Percentage 4 week quit rate recorded by the Yorkshire Smoke-free service for Doncaster residents | 68.7%              | 69.9%              | 50%    |     |                 |
| (AH&W) Proportion of Adults With Learning Disabilities Who Live in Their Own Home or With Their Family                  | 75%                | 78%                | 81%    |     |                 |
| (AH&W) Duration to complete OT assessment (days)  | 120.62             | 109.18             | 100    |     |                 |
| (AH&W) Permanent admissions to residential and nursing care homes, per 100,000 population (65+ Only)                    | 173.6              | 183.6              | 166.7  |     |                 |
| (AH&W) % of people who are still at home 91 days after their period of re-enablement                                    | 56.9               | 71.7               | 81.0   |     |                 |
| (AH&W) EDI Percentage of Adult Social Care request for where ethnicity recorded   | 82.1%              | 82%                | 100%   |     |                 |
| (CEX) The % mothers quit Smoking during pregnancy   | 92%                | 76%                | 85%    |     |                 |
| (AH&W) Number of Carers Assessments Completed   | 113                | 121                | -      |     |                 |

## What is going well?

30. We continue our strong performance focus on reducing assessment waiting times in Adult Social Care across all Teams. Quarter 1 saw a further improvement in assessment waiting times for adult social care needs assessments, with a reduction in the average time taken to complete assessments. With an overall median average of 37 days, we have exceeded our target and demonstrate a consistent and improving performance. Monthly improvement clinics and Team level action plans have significantly reduced the waiting list from the start of 2022 with each Team demonstrating improvement. Maintaining this level of performance as we widen our improvement focus to include annual reviews of care and implement new access arrangements later in the year will continue to be a challenge but will be carefully monitored and managed by oversight arrangements currently in place.

31. Review of the OT service, innovation site focus, recruitment and additional capacity have all aided the reduction in the OT waiting list. Legacy cases continue impact the mean average of 109 days but median average for this quarter stands at 4 days, with all new referrals being dealt with as first contact within 48 hours. As well as reduction in the OT waiting list, we also see improvement in the waiting list for assessment of Minor Adaptations Without Delay (MAWD). Although, the impact of the service improvement means we are experiencing some pressures across major and minor adaptations, with the total number awaiting completion of adaptations standing at 370. Mechanisms to support and address this are being explored.
32. We maintain a consistent performance regarding the number of people who have received an annual review of their care and support arrangements, with performance standing at 78% in quarter 1 compared to 77% in quarter 4. This 78% equates to 2,796 people and is an 8-percentage point increase from the same time last year along with increasing volumes. Team action plans are now in place along with monthly improvement clinics (which are focusing on review performance), with the top priority being the completion of face-to-face reviews for any adults who have moved to registered care establishments outside of the Borough.
33. At the end of quarter 1 Doncaster had 146 CQC registered providers. Of the 146 providers 110 were rated 'Good' or 'Outstanding', 12 providers were rated 'Requires Improvement' and have action plans in place to address the areas highlighted. With 1 service rated 'Inadequate' and is within escalation procedures. Of the 146 providers, 23 were 'not rated'. Should the 'not rated' providers be excluded from the data then out of the 123 providers, 89.4% of providers with current inspection ratings had 'Good' or 'Outstanding' ratings.
34. It is estimated that about 30% of pregnancies are unplanned, with the effectiveness of some contraceptive methods dependent on correct and consistent use. By contrast, the effectiveness of long-acting reversible contraceptive (LARC) methods and their increased uptake could help to reduce unintended pregnancy. Despite reductions over the last three quarters, the latest reportable data indicates the percentage of contraception that is LARC is 34%, which remains above target. Commissioners will continue to monitor the quality of data and work with the provider to ensure comprehensive access to LARC via the main service and community subcontractors.
35. New Birth Visit is a significant core element of the Healthy Child Programme with a Health Worker visit taking place between 10-14 days post-delivery, enabling midwife and health visitor opportunity to work in partnership to assess health needs. Percentage of new birth visit completed exceeds target. By local agreement, multiple (2nd+ child) families on universal pathway are not included in this figure of 98.5%. Target for all families to have a visit within 21 days after birth is 95% and latest data (as at quarter 4) reported 99.2% performance
36. The Yorkshire Smoke Free service provides smoking cessation services to people in Doncaster. People can access the service directly or may be referred by a health

professional or community service. A '4 week quit' is used to describe people who have stopped smoking for 4 weeks with support of a service. For 2022-23, the service reports that the smoking 4 week quit rate at 69.9%, exceeding target level of 50%.

37. At the end of June, we undertook an Adult Social Care Peer Review through the Associated Directors of Adult Social Services (ADASS). We await the formal feedback which will inform our readiness for CQC inspection of local authorities and support us in our improvement journey with focus on people's experiences and the standards of care they can expect.

### **What needs further improvement?**

38. The % of Mothers who quit smoking has seen a decline in quarter 4 to 76% against a target of 85%, which is attributed to lower numbers having their quit verified by CO2 monitor. However, the overall value for the year was 84%. The commissioner will continue to work with the service to ensure a more consistent approach to following up quit attempts and ensure that families receive the support they need to quit during a pregnancy and refrain from smoking beyond the birth of the baby.
39. Reducing the number of people living in residential settings is one of our key priorities in Adult Social Care for 23/24. The number of admissions to residential care for working age adults (age 18-64yrs) has slightly reduced in quarter 1 23/24 (compared to the previous quarter and number of admissions projected). Despite being on track to reduce new admissions to residential care for working age adults, we are seeing a significant increase in the average cost of care packages. Forensic analysis has been undertaken to understand the drivers of increased average cost which has identified pressures from two cohorts: transforming care cohort and young people in receipt of care packages transitioning to adult services. One of Adult Social Care's key priorities this year is to reduce the number of older adults (aged 65+) living in restrictive settings. This includes reducing the number of older adults residing in residential care placements by 5%. The data shows that the number of new placements made during this quarter align with our projections (111 placements in the quarter). A monthly analysis of all new admissions to residential care takes place to identify drivers for admissions. This analysis for older people has identified that over half of individuals have gone into a care home following a stay in hospital. Predominately these have been individuals with dementia and the need for supervision over a 24 hour period to safely manage risk. A plan is in place with targeted activity directly linked to address the analysis from new admissions, to reduce residential care placements.
40. The number of people supported by Council Reablement Services who are still at home 91 days after discharge from hospital has seen an increase in the last quarter rising from 56.9% to 71.7%. This is the first increase seen since quarter 1 2022/23. Significant work has been completed to improve data quality, however there are still ongoing issues around collection of data from external organisations commissioned to deliver reablement services. The improved performance goes some way to better reflect the offer of reablement locally, but further work is needed to also include the bedded ICS setting provided by RDaSH.

41. In the capital programme the adaptation for the disabled scheme is forecasting a £778k overspend for 2023/24 due to inflationary pressures, high levels of activity and a waiting list carried forward from 2022/23.



**CREATING SAFER, STRONGER, GREENER & CLEANER COMMUNITIES WHERE EVERYONE BELONGS**

| Service Standard  | Quarter 4<br>22-23                 | Quarter 1<br>23-24              | Target | RAG | D.O.T<br>(long) |
|---|------------------------------------|---------------------------------|--------|-----|-----------------|
| (E&E) Percentage of Fly Tips Investigated and Removed Within 7 Days from Public Areas   | 96%                                | 97%                             | 80%    | ✓   | ↑               |
| (E&E & SLHD) Number of affordable homes provided (Council, and private sector provider/build)   | 160                                | 125                             | 80     | ✓   | ↑               |
| (E&E) No. of Parks With 'Green Flag' Status Across the Borough  | 6<br>Annual Figure<br>(2022-23)    | 6<br>Annual Figure<br>(2022-24) | 4      | ✓   | ↑               |
| (AH&W) Following the referral of a high risk DA victim, contact is made by an Independent Domestic Violence Advocate (IDVA) within two working days to deliver needs led support. | 100%                               | 100%                            | 100%   | ✓   | -               |
| (AH&W) Each new Domestic Abuse hub referral is assessed by a DA advisor within two working days to undertake initial contact, triage and allocation to the appropriate service    | 100%                               | 100%                            | 100%   | ✓   | -               |
| (AH&W) Percentage of redeploy able cameras installed within 28 day timescale  | 100%                               | 100%                            | 100%   | ✓   | -               |
| (AH&W) Percentage of Safeguarding concerns and enquiries that are repeats in a 12 month period  | 35%                                | 34.3%                           | 35%    | ✓   | ↑               |
| (CEX) Number of Veterans identified and supported within the Communities service ( standalone casework and cases within existing themes)  | 98                                 | 115                             | 70     | ✓   | ↑               |
| (E&E) Play Areas - Percentage of Quarterly Mechanical Playground Inspections Carried Out  | 100%                               | 98%                             | 90%    | ✓   | ↑               |
| (E&E) Complete all Environmental Permitting regs permit visits within DEFRA required timescales. - Climate control regime   | 100%<br>Annual Figure<br>(2021-22) | -                               | 100%   | ✓   | -               |
| (AH&W) Percentage Feeling Safer After Safeguarding Intervention   | 67.01%                             | 69.54%                          | 75.00% | ⚠   | ↑               |
| (E&E) % Licensing Act 2003 Applications Processed Within Statutory Timescales   | 100%                               | 99.45%                          | 100%   | ⚠   | ↓               |
| (E&E) Recycling Rate for Household Domestic Waste   | 41.2%                              | 38.5%                           | 50%    | ✗   | ↓               |
| (AH&W) Average number of 'verified' rough sleepers (rough sleepers seen bedded down in last 7 days) - average for the quarter   | 33                                 | 38                              | 20     | ✗   | ↓               |

| Service Standard  | Quarter 4<br>22-23 | Quarter 1<br>23-24 | Target | RAG | D.O.T<br>(long) |
|---|--------------------|--------------------|--------|-----|-----------------|
| (AH&W) Safeguarding : Duration ( Average days - Referral to Completed S42)  | 191.77             | 144.28             | 130    |     |                 |
| (AH&W) Number of High Risk Cases Referred to MARAC  | 218                | 223                | -      |     |                 |
| (AH&W) No of Referrals to the Domestic Abuse Hub  | 490                | 454                | -      |     |                 |
| (AH&W) The numbers of Victims of ASB who have met the higher risk threshold, resulting in them being provided with a SPOC and individual support plan   | 239                | 152                | -      |     |                 |
| (AH&W) Number of people and families, where as a single agency we are working to prevent or tackle at an early stage, anti-social behaviour, Hate Crime and low level crime reported to and identified by the Stronger Communities Service. | 6,140              | 6,316              | -      |     |                 |
| (AH&W) Total number of Fixed Penalty Notices (FPNs) and Community Protection Notices (CPN's) issued by the Neighbourhood Response Team  | 47                 | 58                 | -      |     |                 |
| (AH&W) Total number of incidents attended by the Neighbourhood Response Team  | 4,127              | 4,799              | -      |     |                 |

## What is going well?

42. In quarter 1 we have extended even further the number of Veterans supported within the Communities Service, with 115 individuals supported and reported our highest figure since before the pandemic. A multi-agency, 2yr Action Plan to meet the Councils statutory duty has been developed with partners and stakeholders to address the key areas of support needed and raise the profile of Veteran's work with both internal and external partners.
43. During quarter 1, our Stronger Communities Area Teams responded to 6,316 early intervention and prevention issues to tackle anti-social behaviour, hate crime and low-level crime. This figure has increased from last quarter and continues to be higher from our pre pandemic level. We are starting to see figures stabilise to a new higher norm due to the number of new appointed officers now being fully trained and working pro-actively to deal with issues in a locality at the earliest opportunity. However, this trend needs to be balanced with the fact that the teams are undertaking dedicated and targeted work in some of the hotspot demand locations, where positive partnership working has had the desired outcome and success, however this has in turn increased incidents reported to the Communities Service. Of the 6,316 incidents: Central 1,580, North 1,529, South 1,657, East 1,551
44. The number of victims who have experienced ongoing or multiple instances of anti-social behaviour has decreased from 239 to 152 in quarter 1. The reduction

is due the amount of contact made to vulnerable victims being less frequent due to them feeling safer, as well as several cases being closed as the repeat ASB has been successfully dealt with by Stronger Communities Officers alongside partners such as SY Police, St Leger Homes and Enforcement colleagues. It should be noted that although the figure has decreased in quarter 1, that the current figure is within the realms of what would be deemed to be at a 'normal' level pre covid. Breakdown of 152 incidents: Central 41, North 22, South 8, East 81.

45. In quarter 1 there has been one Licensing Act 2003 application that was not processed within the statutory timescale. This meant that our target of 100% was not met this quarter and was at 99.45%. This is the first time that any Licence had not met its target, and to remedy this, systems have been reviewed, process has been reiterated to staff and additional safeguards have been put in place to ensure this does not reoccur.
46. We saw an increase in the number of incidents attended by the Neighbourhood Response Team (NRT) with a recording of 4799 attended incidents compared to 4127 in quarter 4, which continues to show an anticipated increase. These incidents are the first level response to a variety of community safety issues, including illegal parking, call outs to building alarms, as well as providing directed patrols in response to local issues or concerns of anti-social behaviour (ASB) at key identified locations, however, this is not a blue light service.
47. There has been an increase in the number of Fixed Penalty Notices and Community Protection Notices issued by our Neighbourhood Response Team. There were 58 in quarter 1 compared to 47 issued within quarter 4. The Neighbourhood Response Team also asked 51 people to move their illegally parked vehicles - these were generally people collecting from fast food outlets.
48. Whilst there has been a slight decrease in the number of referrals into the Domestic Abuse Hub in quarter 1, the numbers continue to remain high with the majority of the referrals coming from the South Yorkshire Police. All referrals were assessed by an advisor within 2 working days.
49. The level of high-risk cases referred to MARAC also remain consistent. We have received a set of recommendations from the independent MARAC Review, which will be implemented in the coming months.
50. The target for fly tips investigated and removed from public areas within 7 days is 80%, but in quarter 1 this target has been exceeded, as 97% of reported cases were closed within timeframe. The additional resources allocated to the service in 2021, combined with changes to operational service delivery, have significantly reduced the backlog of cases. A number of operatives have been trained in the use of Hiab and Bobcat machinery, which has further increased our capacity. In Quarter 1, 2005 reports of fly-tipped waste were cleared. Specialist fly tip cases, including asbestos removal, require us to use an external contractor and/or

specialist equipment and can sometimes take more time to deal with. This is what accounts for the small number of cases not closed within the timeframe.

51. During quarter 1, 1,149 operational inspections were carried out at Children's play areas across the borough. In addition to the new play inspector completing RoSPA training in quarter 4, an additional van was received in June, meaning that both inspectors were able to work independently thus doubling inspection capacity. Work is being done to increase the number and frequency of routine (additional to operational) inspections based upon site usage.
52. In 2023, we have applied for Green Flag status across 7 sites across the Borough. In 22/23 success was achieved with the award of 6 Green Flags. Visits and judging of the sites have taken place during quarter 1 and the results will be announced during quarter 2.
53. Provisional data show that there have been 125 affordable units completed in Quarter 1 of 23/24, which is above the target of 80. These consist of:
- 18 S106 units across 3 private developer sites
  - 64 Homes England funded units across 1 Council site and 2 Housing Association sites
  - 21 Direct Purchase units across 2 private developer sites
  - 10 additional purchased units across 4 private developer sites (not funded by Homes England)
  - 6 St Leger Homes Doncaster acquisitions
  - 6 First Homes across 2 developer sites.
54. The data shows that 372 net new homes were provided for quarter 1 of 23/24. At the end of quarter 4 of 22/23 the total was 1521, higher than the previous year (1040 for 21/22). This data is obtained from Council Tax information which is used as a proxy for the homes provided, in the absence of on-the-ground surveys of housing developments.
55. In the capital programme carbon monoxide detector installation in council dwellings has been accelerated so that all will now be done in 2023/24.

### **What needs further improvement?**

56. Our Safeguarding Service continues its programme of improvement with repeat safeguarding referrals remaining stable at 34.3% and on at target. As predicted last quarter, this quarter saw an improvement in the average number of days from safeguarding referral to completion of section 42, which reduced from 191 days in quarter 4, down to 144 days and is currently sitting just outside the 130 day target.
57. The number of people reporting they feel safer after safeguarding intervention continues to improve with recording options being explored to ensure accurate

recording where people did not feel they were unsafe prior to the enquiry, and so therefore stated 'no change' to their feeling of safety.

58. The indicator for Recycling Rate for Household Domestic Waste, reports one quarter in arrears; so, the figure of 38.5% is the percentage from quarter 4 of 22/23, which is below the target of 50%. More rejects from Mixed Dry Recycling (MDR), which is classed as 'waste' and now having to incinerate upholstered furniture (rather than send for recycling) due to changes in legislation, has had an impact on the recycling rate.

59. We saw an increase in the average number of rough sleepers seen each month, which rose from 24 in quarter 4 to 36 in quarter 1. Rough sleeping numbers are following a similar trend line seen in previous years but with higher numbers seen in March and April this year. In response to the increase in April, a 10-point rough sleeper action plan was implemented with a shared partnership response. Activity includes routine monthly forensic case analysis of every rough sleeper to identify 'routes to the street' and targeted prevention interventions. A dedicated multi-disciplinary team has also been mobilised to work together to remove any barriers that may exist to support rough sleepers into accommodation, with daily tasking and weekly oversight. We are seeing some positive impact of this co-ordinated activity and response. Monthly rough sleeping numbers reduced in May. It is important to acknowledge that the numbers for June (34 rough sleepers) included a family of 5 adults, that were counted as 5 individuals. Over the past quarter we have also supported several of our most entrenched cohort of rough sleepers off the streets into settled accommodation. The action plan aims to reduce numbers to the mid to late 20's within the next quarter.

60. In the capital programme the proposed communal flooring / decor works to the high-rise buildings have been reprofiled due to contractor capacity. It is envisaged that only minimal preparation works will be possible this year with much of the budget being slipped into 2024/25. The council house new build programme phase 2 has been delayed with £24m budget slipping to 2024/25 but the council house new build programme phase 1 at Adwick Lane is now complete.








## NURTURING A CHILD & FAMILY-FRIENDLY BOROUGH EVERYONE BELONGS

| Service Standard  | Quarter 4<br>22-23 | Quarter 1<br>23-24 | Target | RAG | D.O.T<br>(long) |
|---|--------------------|--------------------|--------|-----|-----------------|
| (CYP&F) Percentage of Children Accessing Their Entitlement for Free Childcare (3 & 4 Year Olds) | 97.6%              | 97.8%              | 95%    | ✓   | ↑               |
| (CYP&F) % of Early Years Provision Rated Good or Outstanding by Ofsted                          | 99%                | 97.5%              | 97%    | ✓   | ↓               |
| (CYP&F) Number of Referrals into 'Your Family' Teams  | 388                | 285                | 154    | ✓   | ↑               |



| Service Standard   | Quarter 4<br>22-23 | Quarter 1<br>23-24 | Target | RAG | D.O.T<br>(long) |
|--|--------------------|--------------------|--------|-----|-----------------|
| (PH) (CW) School Nursing: Number of schools with a Health Profile  | 99                 | -                  | 75     |     |                 |
| (AH&W) Number of early intervention stronger families managed and supported by the Stronger Communities Service. Including work within higher level casework and therefore contributing to the National Government Supporting Families Programme | 434                | 429                | 400    |     |                 |
| (CYP&F CSC) Number of Referrals processed in 24hrs   | 97.3%              | 89.8%              | 80%    |     |                 |
| (CYP&F CSC) Referrals to Children's Services that are repeat referrals within 12 mths  | 27.60%             | 28.68%             | 22.00% |     |                 |
| (CYPF) Percentage of Children Accessing Their Entitlement to Free Childcare (2 years olds)   | 83.6%              | 79.7%              | 82%    |     |                 |
| (CYP&F CSC) Percentage of Care Leavers in Employment, Training and Education (age 19-21 years)   | 66.8%              | 64.2%              | 72.0%  |     |                 |
| (CYP&F CSC) Number of External Residential Placements  | 55                 | 52                 | 48     |     |                 |
| (CYP&F CSC) Percentage of cases where the lead social worker has seen the child/young person within timescales specified in the CP plan. For all children who were the subject of a CP plan during the year.                                     | 81.6%              | 71.4%              | 80%    |     |                 |
| (CYP&F CSC) Percentage and Number of Initial Child Protection Conferences (ICPC) held within the statutory 15 day timeframe  | 92.39%             | 82.8%              | 95%    |     |                 |
| (CYP&F CSC) Percentage of Single Assessments Completed Within 45 Days (YTD Cumulative)   | 84.9%              | 75.2%              | 90.0%  |     |                 |
| (CYP&F CSC) % of CiC adopted   | 10%                | 4%                 | 19%    |     |                 |
| (CYP&F) Number of Lead Practitioner in place across partner agencies   | 296                | 304                | 350    |     |                 |
| (CYP&F) The proportion of Partnership Early Help audits completed that are rated at Good or higher   | 50                 | 42.31%             | 65     |     |                 |
| (CYP&F CSC) Rate of Children in Care - Number per 10,000 Population  | 85.49              | 81.43              | -      |     |                 |
| (CYP&F CSC) Health of children looked after - percentage with Review of Health Assessments RHA   | 88.16%             | 86.35%             | -      |     |                 |
| (AH&W) Deliver a wellbeing offer - Number of wellbeing cases handled by Wellbeing Team within the Communities Service  | 863                | 776                | -      |     |                 |
| (CYP&F CSC) Rate of Children in Need   | 361                | 361                | -      |     |                 |

| Service Standard   | Quarter 4<br>22-23 | Quarter 1<br>23-24 | Target | RAG   | D.O.T<br>(long)   |
|--|--------------------|--------------------|--------|---|---|
| (CYP&F CSC) Health of children looked after - percentage with up to date Dental Checks | 62.6%              | 51.3%              | -      |  |  |
| (CYP&F CSC) Referrals - Number per 10,000 Population                                   | 219                | 237                | -      |  | -   |
| (CYP&F CSC) Rate of S47 enquiries per 10,000 of the CYP population                     | 42.28              | 39.00              | -      |  | -   |
| (CYP&F CSC) Children with a Child Protection Plan per 10,000 pop aged U18              | 50.70              | 55.07              | -      |  | -   |

## What is going well?

61. Demand into the Your Families Teams continues to increase (in total), with the vast majority being seen and solved quickly by the team, which in turn means less escalate into a referral. This is positive as it means children and families are having their needs met quickly. This is reflected in the reduction in total number of referrals. The number of enquiries has increased from 743 to 1,637 (+894) and Children and Families tell us they get a good level of support and responsiveness. Families who have received support through the triage have rated the service they have received as 2.9 out of 3. Lead Practitioners who have used the triage service rating has increased to 4.7 out of 5. The teams are trialling a new scheme over the summer school holidays where they will pick up any requests for schools to be Early Help lead practitioners, many of which will be step-downs from children's social care, which will mean that children and families that require this level of support are not waiting, and schools aren't coming back to a waiting list.
62. Doncaster continues to be above the national trend for 2 Years olds accessing their 15 hours entitlement to funded childcare, performing 5.7% above the national average at 79.7% (976/1225). This is a slight decline from the previous reported figure; however, this is not the final published data for the Summer Term. Late starters are yet to be added. These will be received end of July/beginning of August. In comparison with our regional neighbours Doncaster has the second highest take up rate with more children compared to Barnsley and Rotherham. Doncaster continues to exceed the national average take up of the funded entitlement to childcare for 3-4-year olds. This quarter 97.8% (6774/6929) have taken up their entitlement compared to national rate of 94%.
63. The proportion of social care referrals with a decision within 24hrs has continued to perform higher than the target currently set. Focused performance oversight has resulted in almost 90% for the past three months based on over 2000 contacts per month (this is an increase on the number of contacts coming into the front door). A review is being undertaken of the Early Help process and partnership pathways, and it is hoped that this will reduce the volume of contacts into the Front Door. This is in its early stages with the likely impact being evidenced in quarter

2. Discussions with South Yorkshire Police is underway to avoid duplication of contacts, which should alleviate some of the pressure on the service. The impact of this work is expected in quarter 3. This will also support assistance to families at the correct level in a timely manner.

64. The number of children in care per 10,000 per population has shown a positive reduction this quarter at 81.43. This is an expected and planned reduction which reflects the work the whole system has progressed, from ensuring children are only cared for by Doncaster when all other options have been carefully considered; to ensuring that decisions are dynamically reassessed reflecting that as children and families grow and change, the decision to care is reviewed considering current need. Services such as Multisystemic Therapy for Child Abuse and Neglect and the Families Together Team have worked closely with the wider Team around the child and parents to ensure wherever possible the directorate supports parents to care for their children.

### **What needs further improvement?**

65. The proportion of Early Help Audits that are reported as 'Good' or above has decreased by 7.68% to 42.32% in quarter 1. Of the 52 audits completed in quarter 1, 22 (42%) have been graded as good or above, 19 (37%) graded as requires improvement and 11 (21%) as inadequate. Whilst there has not been an improvement in the number of good or above audits for quarter 1 (as expected), there has been a reduction in the number of inadequate. It is important to note that for many cases that are below good, this is due to the quality of the recording onto a new case management system (Mosaic), not the quality of practice, we know this because families tell us they get a good service, with good outcomes. There are four main focus areas to improve the quality, 1) The development of new workflow forms that collect the voice of the lead practitioner better, to enable a greater understanding of what needs to be recorded, 2) Support from Early Help Co-ordinators who will case track all externally held cases to ensure case file recording for level 3 cases is accurate, timely, demonstrate work undertaken and impact for children, young people and families, 3) Continuous professional development for lead practitioners and in quarter 1, 375 professionals have accessed this training, 4) Established new Early Help panels that will identify the most appropriate lead practitioner and support them to take the case.

66. The Number of Initial Child Protection Conferences held in the 15 working days timescale has reduced in quarter 1, this reflects one month where there were delays in notification, capacity issues for the coordinating business unit and request from family to rearrange conference. A specific piece of work undertaken by Safeguarding service was put in place to address notification and this has seen an in-month increase. Moving forward the performance in this area is expected to remain on or closer to target.

67. The percentage of children subject to Child Protection plans visited within agreed timescales (every 10 working days) shows a significant reduction for quarter 1. Further investigation into this performance confirmed that the actual timeliness of

visits to children on a child protection plan is around 90 % as per performance clinics with Team Managers. This offers real time assurance, and this grip is consistent across the service. The discrepancy between real time assurance and reported performance are linked to data capture and the time of the month that performance is recorded. To support a more accurate reflection of visits completed in timescale a new process has been agreed whereby this performance is re-run 4 weeks later, this will improve the monthly and quarterly reported performance.

68. The percentage of Care leavers in Employment, Training and Education in quarter 1 dropped 2.6% to 64.2%. As we are now approaching the end of the academic term this fluctuation is not unusual and highlights some young people leave education and become NEET if they are not progressing on to another opportunity or continuing in their current provision. This is an area we continue to target working with placement, carers, and education colleagues to ensure they have access to opportunities local to their home.
69. The reduction in children adopted through 2022 and into 2023 reflects the challenges Doncaster experienced around progressing plans of adoption last year. The numbers last year were very low and a culmination of issues; smaller number of children were identified for adoption, the post pandemic court delay still impacted delaying decision making and there is a regional and national rise in Special Guardianship Orders (SGO) supporting legal permanence with wider family over adoption. In quarter 1 the number of decisions made to support a plan of adoption has increased and the number of adoptive matches has also increased, and the number of children expected to be adopted by the year end will rise. Adoption is however only one way of recording a positive plan of legal permanence for children who cannot be safely cared for by their parents, and moving into quarter 2, the service proposes that the number of children leaving care via an SGO, and Child Arrangement Order is also included in this service standard measure.
70. The number of children placed in external placements has reduced this quarter from 55 to 52, which is positive. As the the service standard target of 29 has not been met the Medium-Term Financial Strategy has been reprofiled and the current end of year target is 42. Based on the work the service has completed linked to supporting positive moves, back into foster care, semi – independent provision and inhouse provision, plus the ongoing development of further inhouse placements and work to avoid placing in external settings, this revised target feels achievable for the end of 2023-2024.



## BUILDING TRANSPORT & DIGITAL CONNECTIONS FIT FOR THE FUTURE

| Service Standard  | Quarter 4<br>22-23                | Quarter 1<br>23-24 | Target | RAG | D.O.T<br>(long) |
|---|-----------------------------------|--------------------|--------|-----|-----------------|
| (E&E) Principal Roads not Requiring Major Maintenance   | 96%<br>Annual Figure<br>(2022-23) | -                  | 98%    |     |                 |
| (E&E) Non-Principal Roads not Requiring Major Maintenance                                     | 98%<br>Annual Figure<br>(2022-23) | -                  | 94%    |     |                 |
| (E&E) % Estate Roads in Good to Fair Condition  | 87%<br>Annual Figure<br>(2022-23) | -                  | 85%    |     |                 |
| (E&E) National Highways Transportation Survey Highways Maintenance Overall Satisfaction Score | 45%<br>Annual Figure<br>(2022-23) | -                  | 46%    |     |                 |

### What is going well?

71. The performance indicators in relation to the condition of principal roads and non-principal roads are reported annually, and in quarter 4 of each year. Doncaster stands in the upper quartile nationally for this indicator and represents ongoing and consistently excellent performance.

72. The % of estate roads in good to fair condition improved by 5% last year, with the figure being 87% for the year.

### What needs Further Improvement?

73. In quarter 4 of last year, a paper on the Digital Infrastructure Strategy was taken to the South Yorkshire Mayoral Combined Authority (SYMCA) Housing and Infrastructure Board to update on the South Yorkshire approach to implementation. The Strategy aims to help improve business productivity and competitiveness, address digital exclusion and digital poverty, and support making South Yorkshire places more attractive to inward investors as digitally enabled places to live and work. The implementation of the South Yorkshire Digital Infrastructure Strategy key activities include:

- Superfast South Yorkshire Programme
- Project Gigabit
- Gigabit Voucher Scheme
- Changes to Building Regulations relating to digital connectivity

74. The Digital Infrastructure Delivery plan aligned to the Strategy identifies progress on short to medium-term actions to take forward over the next two years. These include:

- SYMCA and Local Authorities working with Providers to form successful and productive relationships with key digital infrastructure providers – work is progressing on this with meetings taking place as and when required

- Development of an ongoing communications plan for South Yorkshire – draft content has been provided to update the digital infrastructure element of the SYMCA Website
- Commissioning research to fill the information gap relating to the real extent of digital poverty in South Yorkshire, and the actions to address this – this has been commissioned by the SYMCA policy team
- Proactive work with the Department of Culture, Media and Sport (DCMS) on future digital initiatives to capture funding and delivery opportunities for South Yorkshire, including demonstration pilots – opportunities to be shared by DCMS and bids will be developed in a strategic and timely manner.

75. In the capital programme the £4m M18 Junction 3 scheme has been removed. The scheme was funded using Transforming Cities Fund (TCF) and the resources have been reallocated to other TCF schemes to meet increased costs due to inflationary pressures.



## **PROMOTING THE BOROUGH & ITS CULTURAL, SPORTING & HERITAGE OPPORTUNITIES**

### **What is going well?**

76. We have received positive customer feedback about Danum Gallery, Library and Museum (DGLAM) from the launch of the first Remake Learning festival, with valuable insights gained into high volume use of the building. In June an exhibition was launched to mark Windrush 75. This exhibition has been coproduced with BLM Doncaster, Inclusion and Fairness Forum, BME United and 2G Doncaster. On the same evening, an event took place at DGLAM and which featured talks from Doncaster's Windrush generation. Visitor feedback for Drawing In The Dark remains very positive; this is the most high-profile exhibition hosted to date.
77. 510 students from 17 schools have participated in Doncaster Cultural Curriculum workshops at DGLAM or at their school (April – May 2023). Workshops build skills and knowledge through cultural activity, mapped to the national curriculum.
78. Events Doncaster have been part of several events this quarter including Armed Forces Day which was Doncaster's biggest yet.
79. Buy Doncaster is currently reporting a break-even budget position for the first time. The team is engaging with APSE to review the effectiveness of traded services' cost recovery, and to inform and support (critical friend to) Heritage and Culture's income generation plans.
80. Music Education Service and Hub is in a strong position within the South Yorkshire regional alliance towards the formation of a regional hub, with support from South Yorkshire Mayoral Combined Authority. The regional model for South Yorkshire is in a much stronger position than some comparators. Customer feedback from pupils, parents and teachers reiterates the quality of service provision from the team. The breadth and depth of the music programme in schools and communities

remains significant, most recently with Sing Out, Stage Invasion, and a Create Day with Royal Opera House.

81. City of Doncaster Archives has moved on significantly with the management of archive assets, to ensure that storage spaces in the building are used as efficiently and effectively as possible. This also requires effective partnership and customer relationship management. Customer feedback and insights remain very positive.
82. Historic England Place Markers have been unveiled at the three installation sites: Mexborough, Thorne and Edlington Libraries. These will new creative ways for young people to mark and celebrate important local histories.
83. A video made by young people, for young people promoting culture in Doncaster has been produced and can be viewed here: [Doncaster Culture Strategy 2030 - Team Doncaster](#). The Culture Partnership continues to perform to a high level within the SYMCA; e.g. leading culture education partnerships and sustainability planning, work on the regional Music Hub alliance, and support for the South Yorkshire Creative and Cultural Network.
84. Since the previous monitoring period, Culture Services has secured:
  - £99k from National Lottery for Heritage, to develop the Regimental Museum;
  - £88k Know Your Neighbourhood funding to develop volunteering; opportunities in libraries with a specific focus on supporting people aged over 50 who are out of work, into employment.
  - £165k from UK Shared Prosperity Fund 2 Year 2.  
Funding applications have also been submitted to Arts Council England's Libraries Improvement Fund and The National Archives' Resilience Fund.
85. Culture Services was integral to the partnership working with LNER to bring Flying Scotsman to Doncaster for a brief photo opportunity. The Service continues to work with the National Railway Museum and LNER on possible plans for further public viewing in the Autumn.
86. The Arts and Health Board has worked with academics from Sheffield Hallam University and University of Sheffield to submit a funding bid for UKRI research funding. If the bid is successful, the funding would enable a 2 year research project with the intention of identifying commissioning models for Arts and Health in Doncaster. A decision is anticipated by October 2023. Alongside this the board is working with arts and health representatives from Sheffield and Barnsley to develop a regional network for Arts and Health. A regional arts and health presentation is also being presented to the Integrated Care Partnership in July 2023, and it is hoped this could open opportunities for regional funding and collaboration.
87. Culture Services have partnered with the National Literacy Trust to create the Doncaster Summer Reading Adventure. The Adventure encourages young people across Doncaster to get involved in reading at home over the school holidays. This is bespoke to Doncaster, and is on the theme of Incredible Journeys, enabling commemoration of important local anniversaries such as the centenary of the Flying Scotsman.

## What needs Further Improvement?

88. Funding from The British Library ended in June 2023. Currently exploring opportunities for extending funding through UK Shared Prosperity Year 2 and/ or South Yorkshire Mayoral Combined Authority. This remains a risk to Culture Services at this time, with mitigations in place.



## REGENERATIVE COUNCIL

| Service Standard  | Quarter 4<br>22-23 | Quarter 1<br>23-24 | Target     | RAG | D.O.T<br>(long) |
|---|--------------------|--------------------|------------|-----|-----------------|
| (CR) Housing Benefit - Average Number of Days to Process a New Claim                | 15.72              | 13.34              | 18.00      |     |                 |
| (CR) CUST 01 Customers Wait no Longer Than 10 Minutes to be Served                  | 0h 00m 00s         | 0h 00m 00s         | 0h 10m 00s |     |                 |
| (CR) Council Tax Support Application - Average Number of Days to Process New Claims | 38.54              | 28.06              | 30         |     |                 |
| (CR) % of Council Tax collected in the year   | 94.38%             | 94.40%             | 94.60%     |     |                 |
| (CR) CUST 04 90% of Telephone Calls Will be Answered Within 150 Seconds             | 45%                | 74%                | 90%        |     |                 |

## What is going well?

89. The average number of days to process a new housing benefits claim continues to improve and is at its lowest ever level. Although the team continues to deal with additional work from the Household Support Fund, the prioritisation of allocating new Housing Benefits claims within 2 days of receipt, has resulted in this improvement at the start of this year.
90. In quarter 1 we received 33,310 customers to the One Stop Shop which is an increase of 2,654 from quarter 4, this was due to Council Tax reminders / Court summons and liability orders being sent out at the same time. We are averaging approximately 2500 customers a week through the doors.
91. Performance in the first quarter for Council Tax Support remains off target but the overall position is significantly improved on the same time last year. The average time to process a CTR claim of 28 days is much improved on the 41 days for the same period last year. CTR claims are more difficult to identify than HB claims as they are often part of a notification from Universal Credit, which can be received for many other reasons other than a CTR claim and as a result each of these notifications needs to be looked at to see if it relates to a CTR claim, which it does



in less than 20% of cases. During the quarter work continued to reduce the backlog in these documents bringing them to less than 1,000 documents which are less than 3 weeks old. It is anticipated that this improvement will continue in quarter 2

### **What needs further improvement?**

92. 26.60% of the total Council Tax debit has been collected in quarter 1 of the year. This compares with 26.58% for the same period in 2022/23. This slight improvement is still affected by a backlog of work and a reduced level of resource due to vacant posts which are being recruited into. Once this backlog is reduced it is hoped the collection rate will improve to reach target.
93. Customer Services received 48,310 telephone calls in quarter 1, 4817 less than in quarter 4, with 74% of calls answered in 150 seconds against a target of 90%, with an average time to answer of 2:24. We had 6 new Customer Service Advisors start in April. After completing their initial training, we have seen performance in June rise to 85% of calls answered in 150 seconds. In quarter 1 we have recruited 2 additional Customer Service Advisors who start in July, we should therefore see further improvement in quarter 2.

### **Workforce**

94. The HR team continue to support managers and employees through a variety of different ways, assisting with capacity building both with the recruitment and retention of staff where needed; embracing different ways of working; and providing health and wellbeing support in managing staff sickness absence and resilience levels.
95. Over the quarter, the overall turnover rate for the council has reduced by 0.49% from 14.78% to 14.29%, which is a slight increase of 0.28% compared to quarter 1 in 2022/23; and remains below the local government average rate of 16.4%. The number of job vacancies across the council is still at a high level. Specific campaigns have commenced including the 'proud to care' campaign to expand the reach and promote the opportunities available. The corporate campaign led approach is still in place to reach as many potential candidates as possible and remain competitive within the labour market. Workforce and succession planning continues within services and a number of apprenticeship posts are currently being advertised to ensure the growth of our own talent in areas where there is evidence of hard to recruit to positions.
96. Sickness absence rate for quarter 1 was 11.69 days per full time equivalent employee, against the corporate target of 10 days. This is a reduction of 0.6 days from 12.29 days in quarter 4. Although a continued reduction overall is a positive trend, it is still significantly above the target of 10 days. Children's Social Care service sickness absence rate, currently reported separately, has a rate of 10.55 days lost per full time equivalent employee. Sickness absence will continue to be monitored to assess impact and ensure effective provisions are in place to manage absence levels across the organisation.

97. Agency worker spend has reduced slightly in quarter 1 by £8k from £621k to £613k (in quarter 4); however the number of assignments has slightly increased by 5 from 41 to 46. In Children's Social Care Services, the spend for quarter 4 is £1.02 million with the number of assignments at 52. Both spend and usage of agency cover will continue to be monitored against the needs and capacity of the business and ongoing recruitment and retention challenges faced both locally and nationally.
98. Mandatory training completion rates remain a concern across the organisation, this was also highlighted at quarter 4. Completion rates for Equality in the Workplace is 42% for Children's Social Care staff and 73% for all other Council staff; Data Protection is 39% of Children's Social Care staff and 92% for all other staff; Protecting Vulnerable Children and Adults is 41% for Children Social Care staff and 72% for all remaining staff. 65% of all managers have completed their Health and Safety training (excluding Children's Social Care staff). Completion rates for senior managers still remain a concern, with 71% completing Equality Act module, 80% completing Hate Crime training and 75% completion rates in Prevent. Further work is needed to ensure that where training is mandatory this is completed by all staff in a reasonable time period.
99. As part of the corporate calendar of EDI events, support and engagement was provided for International Day Against Homophobia, Biphobia & Transphobia, International HR day, carers week and Windrush day.
100. The number of employee-reported injuries at work in this quarter was 69 compared with 54 in the same quarter last year. This increase relates to the transfer of Children's Services back into the council. There continues to be a higher number of employee injuries reported from Directorates that have more significant numbers of operational employees carrying out physical work activities. The three main causes of employee injuries reported across the council were slips and trips, physical assaults, and incidents of being hit by a moving object.
101. There have been 5 RIDDOR incidents reported in this quarter compared to 5 in quarter 1 last year. The Corporate Safety Team are supporting services with the investigation process and any subsequent recommendations.



## **EQUALITY, DIVERSITY & INCLUSION OBJECTIVES**

102. Following the development of a brand and logo in consultation with stakeholders, the 'Be Kind' working title has been changed to 'Choose Kindness'. The new brand reflects the movement and its objectives to promote kindness to people, place and planet and will be applied to all communications.



103. Activity has taken place to engage partners about the movement. An event was held at DGLAM in July to engage with and launch the movement to Team Doncaster, representatives from local community groups as well as local councillors and senior CDC managers were presented with the Choose Kindness objectives and how they can support the movement. Feedback was gathered on what support partners would require enabling them to achieve this; where possible methods to deliver and provide this support will be developed. All partners will be invited to take the Choose Kindness pledge.

104. A public launch of the movement is planned for September/October. This will involve a communications campaign raising awareness, launch events in each locality area and publicity to encourage people to take the Choose Kindness pledge. Specific activity to launch to our business and school audiences is also being explored. Following the launch, a calendar of activity that align to the movement's aims is being developed, which will include supporting NHS, Club Doncaster and local Business awards, a TedX event.

### **Objective 1: Support older adults to remain independent in their own homes**

105. There continues to be a focus on supporting every person in Doncaster to live in the place they call home with the people and things that they love, in communities where they look out for one another, doing things that matter to them.' Evidence shows that retaining independence benefits older people and improves both physical and mental health, boosts people's confidence and self-esteem, and improves people's sense of purpose and quality of life.

106. Work progresses with partners to ensure that we jointly implement the Dementia and carers strategy. A targeted plan and set of actions have been identified for three cohorts of people:

- People living in the Community at risk of requiring permanent residential care (Individuals that go into short stay residential care due to breakdown of arrangements in the community)
- People residing in a care home on a short stay basis, following a hospital admission
- Older people being supported by the older people's community mental health team

107. The actions describe our new approach and interventions to improve the outcomes for people and to reduce the number of permanent residential placements for older adults.

108. For those where we are assured that it is appropriate for them to be supported in residential settings, we ensure that they have a fulfilling and meaningful lives, including increasing independence, focusing on what is important to the person. Work is underway to understand how adults with protected characteristics are impacted and what provision we have within our community and within our care home facilities to support these adults to live well

109. In Quarter 1 we have seen a decrease in the number of admissions to residential care per 100,000 of the population for older adults (65+ years) from Quarter 3. We anticipate a retrospective increase on the numbers of placements for May and June, at which point we will be able to compare the number of placements and be in a position in terms of next step percentage changes between quarters 4 & quarter 1.

110. We have maintained the increased capacity within our community reablement service and we continue to address the recruitment challenges through our Proud to Care Doncaster platform, which supports and encourages people to work in adult social care.

## **Objective 2: Support victims of domestic abuse and work with partners to reduce the levels of abuse in the Borough**

111. The Doncaster Domestic Abuse Service, working in partnership, provides support and advice to victims and their families affected by domestic abuse across the borough. The DA Hub is the "front door", staff receive referrals and enquiries from victims/clients, members of the public and professionals. The staff in the hub give advice, triage and allocate referrals to support workers. Hub staff also signpost to other services. We have Domestic Abuse Caseworkers (DACs) who support people assessed as Standard or Medium risk. DACs also deliver DA awareness courses. We also have Independent Domestic Violence Advocates who support clients assessed as being at high risk of significant harm caused by DA. IDVAs support clients and are the victims voice at the Multi Agency Risk Assessment Conference (MARAC). The MARAC sits every two weeks and is run and administered by DMBC staff.

112. In addition to these services an extensive range of DA training is delivered by our workforce development officer. During 2022/23 2015 people attended a variety of DA training courses. People attending DA Awareness training are identified as DA Champions and form a network of professionals across the City to offer help and support to people impacted by DA. The DA strategy (2021-24) states that "Domestic abuse is everyone's business" In addition to offering practical support and guidance our staff now deliver DA programmes to educate people affected and to increase awareness of the impact that DA has on peoples lives.

113. Demand into the service remains high. During 2022/23 we have recruited an additional survivor liaison worker providing face to face community engagement in localities across the borough. Regular community engagement takes place in localities to ensure the service is visible and accessible. We have a young persons DA Caseworker and a male DA Caseworker. Community engagement and survivor liaison work is planned to reach out to the LGBT+ community. Other work has started to engage with and support minority communities across the borough. This work is being directed via community groups and the minorities partnership board network.

114. DA specialist workers operate in the Housing Options team at St Leger Homes to enable dedicated and focussed support to people fleeing DA and needing accommodation. This team provides an essential link into the DA service.
115. Regular communication takes place through the DMBC communications team, dedicated campaigns are used at different times in the year. A monthly newsletter is circulated to the DA Champions network.
116. Governance is provided by the DA Strategic Board and Safer Stronger Doncaster Partnership. The bi-monthly DA/SA Theme Group links into both the Strategic Board and SSDP.

### **Outcomes Achieved**

117. Staff from the Caseworkers and Survivor Liaison teams deliver the Freedom Programme which aims to help victims understand what has happened to them and why it also describes in detail how children are affected by DA and how lives can improve when the abuse is removed. DACs also deliver You and Me Mum training course which aims to empower and support survivors of DA to further understand the role of mothers and address the needs of children and young people.
118. Our Gypsy Roma Traveller DA Liaison Worker continues to work alongside Public Health colleagues. This post is funded by the Ministry of Justice and is place until March 2025. The role is working to reach out into the community and offer a service that has not previously existed.

### **Objective 3: Improve engagement with our most deprived communities to increase access to jobs and skills**

119. The Doncaster Employment Hub and Associated services are increasing their presence and delivery across Doncaster in all localities.
120. Delivery is out in the community, including via Advance and Launchpad and Youth Hub services and there are coordinated drop-in sessions in areas that are most deprived
121. Advance are doing outreach work across all communities including Hexthorpe, Conisbrough, Woodlands. Launchpad are doing Enterprise Awareness sessions held in Bentley, Mexborough and Thorne and Youth Hub are working with DWP and holding client awareness sessions across the borough

### **Objective 4: Improve the mental health of our children and young people**

122. We have now delivered the first year of the Young People's Mental Health strategy and have defined our priorities for Year 2. This work has been based upon the ambitions created by young people across Doncaster.
123. As part of this project, we have:

- A new Social, Emotional Mental Health (SEMH) hub provision which will open from January 2024 and will deliver the first SEMH places within Doncaster.
- The percentage of children seen within the targeted timeframes for urgent and emergency referrals remain at 100%.
- The longest waits for General Developmental Assessments have reduced from an August 2022 high of 86 weeks to 72 weeks in April 23.
- ensured that mental health remains prominent in discussions linked to the school culture and the graduated approach by having it as standard agenda item at SENCo networks and inviting all mental health leads to these meetings. We have developed new resources to support schools through our school handbook and toolkit
- developed a new model of outreach support and funding to support children and young people in schools. This will begin in Autumn 2024.
- Continued to roll out the Kooth app which allows young people to access support out of hours and electronically. The take up of this from young people has been excellent, with hundreds of hours of direct support delivered and a 92% recommendation rate. We have communicated how support can be accessible on social media, through posters, films and school assemblies.

**Objective 5: Support those Children and Young people within our care to have a good start to life and have the same life chances as everyone else living in the Borough**

124. At the end of June 2023 there were 522 children in care, which is a reduction compared to the figure in the previous quarter. In the six months to the end of June 2023 93 children came into care and 132 children left care. Six of the children who came into care were unaccompanied asylum seeking children (UASC), which is a reduction when compared to the figure in the previous quarter (18).

125. The number of children leaving care in Doncaster as a result of being adopted was low during the last reporting period. In 2021/22 9 children were adopted. The focussed work to address this has had a positive impact and in 2022/23 21 children were adopted and left care. The number and proportion of children with adoption as their permanence plan is 8%, which is the same position as at the end of September 2022. However, in terms of other routes out of care 23% of children left care due to a Special Guardianship Order (SGO), which is a slight reduction from the previous reported position of 26%. The granting of an SGO enables them to remain within their network of family and friends. This is positive performance and a further increase from the position at the end of July

126. Care Leavers in Doncaster are supported by the Inspiring Futures team. Every Care Leaver is allocated to a Personal Advisor (PA) and has a pathway plan. The pathway plan is subject to ongoing review. Engagement with Education, Employment and Training is a core component of the pathway planning process and focus of ongoing support from the PA

127. 64.2% of the DfE cohort of care leavers are in Employment, Education or Training in June 2023. It should be noted that there is an issue with data

quality which is currently being addressed. The 64.2% figure is taken from locally held data and so is likely to be an underestimate as this is only updated periodically. Performance is better than the most recent reported performance of comparator authorities (62%).

128. 71% of children who have been in care for 2 1/2 years or longer have been in the same placement for at least 2 years (this is the long term placement stability indicator). Of those children in care at the end of June 2023 29 (5.5%) had experienced three or more placements in the previous six months (the short-term placement stability indicator). This position is better than the most recently reported position for comparator authorities

## **FINANCIAL POSITION:**

### **Revenue Budget**

129. The forecast for the year-end position is currently an overspend of £4.16m. The key elements of the overspend are: -

- Adults Social care - £2.54m mainly due to a larger number of people being supported in care homes than has been budgeted and higher increases in care home costs for adults of working age than anticipated, these projections are subject to further review during quarter 2;
- Children's Social Care - £2.34m due to additional demand and increased average external placement costs.

130. The budget included an assumption that council employees would receive a 4% pay award. It is likely that the national pay award will be more than this and a £2.10m shortfall has been calculated. It is expected that the majority of this pressure will be met by use of contingency budget and in-year savings identified by services. The balance of the shortfall (£0.74m) is currently held under Council Wide budgets pending the agreement of in-year savings for the Place directorate. If savings are agreed that aren't already built into Place projections, then the overall overspend will reduce. The in-year savings identified to date do not directly impact on the delivery of front-line services.

131. In previous years the position has improved as the year has progressed as cautious projections are gradually reduced, the projections will continue to be reviewed and updated for quarter 2. The Council will also be actively seeking mitigations to reduce the pressures or identifying offsetting underspends to reduce the forecast year-end overspend. The spend controls remain in place from 2022/23 and further communications will be circulated to all staff to highlight the importance of minimising future spend where possible to achieve a break-even position at year-end.

132. A summary and further details by service area is provided below: -

|                                   | <b>Gross Budget<br/>£m</b> | <b>Income Budget<br/>£m</b> | <b>Net Budget<br/>£m</b> | <b>Projection<br/>£m</b> | <b>Q1 Variance<br/>£m</b> |
|-----------------------------------|----------------------------|-----------------------------|--------------------------|--------------------------|---------------------------|
| Adults, Wellbeing and Culture     | 165.1                      | -94.1                       | 71.0                     | 73.8                     | 2.8                       |
| Children, Young People & Families | 146.2                      | -65.9                       | 80.3                     | 83.1                     | 2.8                       |
| Corporate Resources               | 92.2                       | -70.9                       | 21.3                     | 21.4                     | 0.1                       |
| Chief Executive                   | 43.2                       | -29.3                       | 13.9                     | 14.0                     | 0.1                       |
| Place                             | 140.3                      | -87.5                       | 52.8                     | 52.8                     | 0.0                       |
| <b>Services Budgets</b>           | <b>587.0</b>               | <b>-347.7</b>               | <b>239.3</b>             | <b>245.1</b>             | <b>5.8</b>                |
| Council-Wide budgets              | 27.4                       | -133.8                      | -106.4                   | -108.0                   | -1.6                      |
| <b>Grand Total</b>                | <b>614.4</b>               | <b>-481.5</b>               | <b>132.9</b>             | <b>137.1</b>             | <b>4.2</b>                |

133. The following sections provide a breakdown of each directorate's projected variances.

Adults, Wellbeing and Culture

|  | <b>Gross Budget<br/>£m</b> | <b>Income Budget<br/>£m</b> | <b>Net Budget<br/>£m</b> | <b>Projection<br/>£m</b> | <b>Q1 Variance<br/>£m</b> |
|--|----------------------------|-----------------------------|--------------------------|--------------------------|---------------------------|
| Adult Social Care                          | 18.8                       | -11.9                       | 6.9                      | 7.0                      | 0.1                       |
| Communities                                | 134.8                      | -32.9                       | 101.9                    | 104.3                    | 2.4                       |
| Director Of Adult Services                 | 11.3                       | -49.3                       | -38.0                    | -37.7                    | 0.3                       |
| Localities                                 | 0.2                        | 0.0                         | 0.2                      | 0.2                      | 0.0                       |
| <b>Adults, Wellbeing And Culture Total</b> | <b>165.1</b>               | <b>-94.1</b>                | <b>71.0</b>              | <b>73.8</b>              | <b>2.8</b>                |

134. Adults, Wellbeing and Culture position at quarter 1 is a forecast overspend of £2.82m.

- Expenditure on social care and support to Doncaster adults (the Care Ladder) is forecast to overspend by £2.54m. The residential care forecast overspend of £3.61m is offset by an underspend in non-residential care of -£2.40m. There is a forecast overspend of £1.19m on Supported Living Services and also £0.14m on Extra Care and Shared Lives. These care ladder projections are subject to further review during quarter 2.
- The residential care £3.61m overspend is made up of:
  - £0.98m Older People - this is due to a significant increase in the number of older people residential care placements in the first part of the year. The current client count is 750, which is a 55 client increase on the budgeted figure. Although client numbers are forecast to fall close to budget by the end of the year, the increase in costs will be seen early on and for the majority of the year. The net overspend reported has been reduced through the allocation of the £1.22m People at the Heart of Care budget, which was set aside in 2022/23 for the Adult Social care charging reform



agenda. It wasn't needed in 2022/23 due to the delay in the introduction of the reforms and is therefore available to use in 2023/24. It was originally set up to provide funding to offset new initiatives and additional costs envisaged as part of the reforms, however, this is needed to support the current overspend, thus reducing the Older People overspend from £2.20m to £0.98m for 2023/24. The ongoing baseline position will be reviewed as part of the 2024/25 budget setting process, to ascertain if the People at the Heart of Care funding could be available in the future to contribute to the additional costs expected as a result of the charging reforms.

- £2.05m Working Age - due to average cost increases, negotiated placements costs are also a significant factor. Average costs have increased significantly since the budget was set, creating a pressure of c£1.30m. The forecast assumes a steady percentage increase in average monthly costs on negotiated rates. However, we have seen average cost increases quicker than expected per previous financial years so will continue to monitor future month increases to ensure we are not overestimating the average future rate. Client numbers have also increased (currently 217 and forecast to rise to 234 by year-end) and are +9 per month on average above budget, creating an additional cost pressure of £0.54m.
- £0.58m Short Stay residential Care – this is based on activity being higher than budgeted levels. It is forecast that activity will gradually reduce throughout the year to around 3,100 days per month as a result of transfers to Homecare.
- Non-residential care -£2.40m underspend is made up -£1.54m additional income (as a result of increased costs), -£0.34m Domiciliary care and -£0.52m direct payments underspends. This forecast is based on current activity levels and reflects the lower activity offsetting higher activity mentioned above.
- Supported Living is expected to overspend by £1.19m due to a continued increase in monthly hours over the last 6 months. This is due to an increase of 8.5% in the number of hours delivered, an analysis of hours per provider has been undertaken and further work will be undertaken in quarter 2 to review hours per provider.
- Extra Care and Shared Lives are anticipated to overspend by £0.14m due to due to an increase in Shared Lives placements.
- Other Communities and Adult Social Care is expected to overspend by a further £0.28m. The overspend includes £0.20m for Deprivation of Liberty Safeguards agency costs and the position also includes a £0.15m pressure arising from a recurrent financial transfer to the Place directorate to support their delivery of City Centre management. Underspends on staffing budgets offset these pressures, forecasts have been amended for vacant posts, where known as well as a one off -£0.05m underspend on the Supporting People contract.
- Further to the above, the Department of Health have recently announced a supplement to the Market Sustainability and Improvement fund of £570m over 2 years, with £365m being allocated in 2023/24 and £205m in 2024/25. The

allocation for Doncaster is £2.296m for 2023/24. Doncaster Council has already accelerated investment in market sustainability and improvement beyond the levels currently demonstrated regionally, and this is reflected by the additional cost pressures outlined in this monitoring report. We will be undertaking a specific piece of work to finalise how the funding will be deployed in light of grant conditions, forecast market sustainability, pre-existing investment, current cost pressures and hospital discharge imperatives. A separate key decision report will be progressed to approve the spend plan for the grant and the overall financial projection updated for the quarter 2 report.

### Children, Young People & Families

|   | <b>Gross Budget<br/>£m</b> | <b>Income Budget<br/>£m</b> | <b>Net Budget<br/>£m</b> | <b>Project ion<br/>£m</b> | <b>Q1 Variance<br/>£m</b> |
|---|----------------------------|-----------------------------|--------------------------|---------------------------|---------------------------|
| Centrally Managed                               | 6.1                        | -4.7                        | 1.4                      | 1.4                       | 0.0                       |
| Partnerships, Early Intervention & Localities   | 46.7                       | -31.5                       | 15.2                     | 15.6                      | 0.4                       |
| Education Skills Culture & Heritage             | 20.7                       | -19.8                       | 0.9                      | 1.0                       | 0.1                       |
| Children's Social Care                          | 72.7                       | -9.9                        | 62.8                     | 65.1                      | 2.3                       |
| <b>Children,Young People&amp;Families Total</b> | <b>146.2</b>               | <b>-65.9</b>                | <b>80.3</b>              | <b>83.1</b>               | <b>2.8</b>                |

135. Children, Young People and Families is forecast to overspend by £2.86m at quarter 1, mainly relating to placements and the associated travel assistance. The overspend includes the following variances:-

- Travel Assistance is projected to overspend by £0.32m based on current routes and net growth to date. £0.27m of this relates to provision of 5 routes covering special school buses due to lack of drivers/escorts, which are assumed to be ending in December, with a risk that this could increase if the recruitment process for drivers is not successful in the summer. There is a focus on supporting the recruitment. Further consolidation of routes will occur in September and projections will be revised for this, alongside further possible savings options, that are within the current policy arrangements, being considered by the Assistant Director. There are 4 potential areas to explore with the priority being a review of all 78 single use taxi runs and 32 runs with escorts.
- Children's Social Care's projected outturn at quarter 1 is an overspend of £2.34m. The main elements of the overspend are £3.00m on the Care Ladder from additional demand and increased package costs for external placements above the budgeted activity numbers and average costs. A reframed placement panel is in place from July 2023 chaired by Children's Social Care Assistant Director and will work to ensure momentum on delivering savings continues with a focus on care planning and trajectory of need. There is also a £2.27m overspend on agency worker costs; offset by staffing (non Care Ladder) underspends of -£3.40m, which has contributed to the increase in agency spend. The care ladder forecast includes estimates for the opening of new residential provision, which is dependent upon filling residential staffing vacancies, should there be a further 3-month delay in opening internal

provision there would be an estimated additional cost of £0.39m to the care ladder. Further detail on the care ladder projections is included below.

- At 31<sup>st</sup> March 2023 the activity numbers and average costs for Out of Authority (OOA) and Unregulated 16+ Children in Care (CiC) placements were greater than the budgeted amount set for 1<sup>st</sup> April 2023, therefore costs pressures for these were brought forward into 2023/24. The Care Ladder projected overspend of £3.00m includes: OOA placements including Day Education £3.35m, Unregulated 16+ Children in Care (CiC) placements £1.12m, and Unaccompanied Asylum Seeking Children (UASC) placements £0.80m, offset by under spends for Fostering -£1.07m, Internal Provision (Residential & Unregulated) -£0.99m, and additional funding of -£0.52m from the Dedicated Schools Grant (DSG) High Needs Block (note: this increases the budgetary pressure to the High Needs Block). Further detail is as follows: -
  - i. OOA placements projected overspend of £3.35m is mainly due to the average costs of packages being higher than budgeted throughout 2023/24 £2.74m, and the placement numbers being above budgeted at 1<sup>st</sup> April 2023, which is forecast to continue for the first 6 months of the year £1.06m; offset by a prudent assumption of increased Health contributions towards packages -£0.45m. The actual amount will be subject to eligibility assessments being carried out, and funding splits then being agreed if eligible, work is on-going and there is a test case currently being worked through. The number of OOA placements, at 1<sup>st</sup> April 2023 were 54, 11 OOA placements above the budgeted amount of 43 mainly due to delays in opening internal provision, which meant a significant budget pressure has been carried forward into 2023/24. The projected placement numbers by the end of March 2024 are 36 (5 less than budgeted) and the average for the year to be 43 (1 more than budgeted); therefore the £1.06m pressure is expected to be temporary for 2023/24. The forecast overspend of £2.74m due to increased package costs appears to be a permanent pressure as provider fees continue to be above the budgeted amount; the average placement cost for the year to date is £345k per annum; £64k more than the budgeted average cost of £281k per annum. If Health contributions towards packages can be agreed then this will reduce the average placement cost to Social Care, bringing it closer to the budgeted amount. Unfortunately, there is no correlation between cost and quality / outcomes for young people.
  - ii. Unregulated 16+ Children in Care (CiC) placements projected overspend of £1.12m is mainly due to the average costs of packages expected to be higher than budgeted throughout 2023/24 £0.76m, and delays in internal provision being operational £0.36m. The number of unregulated 16+ Children in Care (CiC) placements at 1<sup>st</sup> April 2023 were 30; 6 placements above the budgeted amount of 24 which meant a significant budget pressure has been carried forward into 2023/24. The forecast assumes by the end of March 2024 that placement numbers will be 17 (7 less than budgeted) so this pressure is expected to be temporary for 2023/24. At budget setting it was expected that internal provision at Askern Court would be open for April 2023; this now expected to be open March 2024 due to an increase in the capital works required. The £0.76m forecast overspend due to increased package costs appears to be a permanent pressure as provider fees continue to be above the budgeted amount; the average placement cost for

the year to date is £164k per annum; £34k more than the budgeted average cost of £130k per annum.

- iii. UASC placements projected overspend is £0.81m. Previously the funding from the Home Office covered the cost of the placements; however, in 2022/23 the outturn spend on UASC placements was £1.97m offset by grant funding of -£1.62m. Due to the increase in the number of UASC, capacity in the market was stretched and therefore some of the UASC were placed with expensive providers leading to the costs being greater than the grant received from the Home Office. This trend has continued into 2023/24, with the forecast spend on placements £3.45m offset by grant funding of £2.22m. The forecast includes an assumption that there are an additional 13 UASC placements via the National Transfer Scheme by the end of September 2023. The Care Ladder budget modelling for 2023/24 assumed Home Office contributions would fund 82% of the package costs but the forecast at quarter 1 assumes 64.4% is covered by the Home Office. The increase in the funding gap is due to a continued increase in average package costs, and the Home Office announcing for the second year running that their contributions rates are to remain unchanged; therefore, they are still the same as 2021/22 rates despite the cost of living of crisis and significant inflationary increases from providers.
- iv. The forecast for Fostering at quarter 1 is an underspend of -£1.07m due to the numbers of placements for both In-House Fostering and Independent Fostering Agencies (IFA's) being less than budgeted for at 1<sup>st</sup> April 2023, which is expected to continue throughout 2023/24. The number of Fostering placements, at 1<sup>st</sup> April 2023 were 342, 31 less than the budgeted amount of 373 and the projected placement numbers by the end of March 2024 is 316 (42 less than budgeted). The forecast average for the year is 322 fostering placements split 42.7% IFA's / In-House Fostering 57.3%; the budgeted average for the year is 366 fostering placements split 42.9% / 57.1%. therefore, the forecast underspend of -£1.07m is due to the % split being achieved and the number of placements being less than budgeted throughout the financial year.
- v. Internal Provision (Residential & Unregulated) forecast at quarter 1 is an underspend of -£0.99m. The 4 existing In House Residential homes (Amersall, Cromwell, Morrison & Pinewood) are forecast to under spend by -£0.14m due to being unable to recruit to staffing vacancies. The forecast for Skylarks (2 x 2 beds), new residential provision, is an underspend of -£0.42m, as the homes are not expected to be operational until October 2023; again, from being unable to recruit the staff required. Askern Court (5 beds) requires extensive capital works to be completed and is now expected to be operational in March 2024, the forecast underspend due to this is -£0.43m. The Care Ladder budget modelling assumed both Skylarks & Askern Court would be operational for April 2023, therefore the underspends from these homes not opening offset the increased overspends in OOA and unregulated 16+ Children in Care CiC placements.
- vi. The forecast spend on agency workers is £3.13m against a budget of £0.86m. This £2.27m overspend on agency is offset by staffing (non Care Ladder) underspends of -£3.40m mainly in Social Work Teams, Fostering

Team and Parenting and Family Support Service (PAFFS). There has been an increased need for agency social workers to cover vacancies, maternity leave and the retention of some for longer based upon demand / caseloads. Caseloads, particularly in Assessments and the Area Child Protection Service (ACPS), have continued to be high resulting in additional resource being required via agency placements. Yorkshire and Humber DCS's have signed a memorandum of understanding in relation to capping agency pay.

Corporate Resources

|                                  | <b>Gross Budget<br/>£m</b> | <b>Income Budget<br/>£m</b> | <b>Net Budget<br/>£m</b> | <b>Project ion<br/>£m</b> | <b>Q1<br/>Variance<br/>£m</b> |
|----------------------------------|----------------------------|-----------------------------|--------------------------|---------------------------|-------------------------------|
| Corporate Resources Director     | 0.2                        | -0.3                        | -0.1                     | -0.1                      | 0.0                           |
| Finance & Technology             | 82.7                       | -67.8                       | 14.9                     | 15.0                      | 0.1                           |
| Legal & Democratic Services      | 9.3                        | -2.8                        | 6.5                      | 6.5                       | 0.0                           |
| <b>Corporate Resources Total</b> | <b>92.2</b>                | <b>-70.9</b>                | <b>21.3</b>              | <b>21.4</b>               | <b>0.1</b>                    |

136. Corporate Resources is forecast to overspend by £0.07m at quarter 1. The main area of overspend is a housing subsidy shortfall of £0.25m within Revenues and Benefits. This is due to the continued high levels of expenditure on short-term bed and breakfast accommodation, which attracts limited subsidy. Work is being undertaken to further understand this issue and how the work being undertaken across the Council on reducing homelessness will impact this pressure.

Chief Executive

|                              | <b>Gross Budget<br/>£m</b> | <b>Income Budget<br/>£m</b> | <b>Net Budget<br/>£m</b> | <b>Project ion<br/>£m</b> | <b>Q1<br/>Variance<br/>£m</b> |
|------------------------------|----------------------------|-----------------------------|--------------------------|---------------------------|-------------------------------|
| Public Health                | 29.7                       | -28.1                       | 1.6                      | 1.9                       | 0.3                           |
| Policy Insight & Change      | 13.5                       | -1.2                        | 12.3                     | 12.1                      | -0.2                          |
| <b>Chief Executive Total</b> | <b>43.2</b>                | <b>-29.3</b>                | <b>13.9</b>              | <b>14.0</b>               | <b>0.1</b>                    |

137. Chief Executive's is projected to overspend by £0.13m. This is due to a budget shortfall against localities lead posts offset by smaller underspends. The development of the community prevention service will allow this shortfall to be absorbed in the longer-term as the new service model will specify the roles required within the available budget envelope.

## Place

|                              | <b>Gross Budget<br/>£m</b> | <b>Income Budget<br/>£m</b> | <b>Net Budget<br/>£m</b> | <b>Project ion<br/>£m</b> | <b>Q1 Variance<br/>£m</b> |
|------------------------------|----------------------------|-----------------------------|--------------------------|---------------------------|---------------------------|
| Economy & Development        | 35.4                       | -22.9                       | 12.5                     | 12.3                      | -0.2                      |
| Director Of Place            | 0.0                        | 0.0                         | 0.0                      | 0.0                       | 0.0                       |
| Environment                  | 77.1                       | -36.6                       | 40.5                     | 39.9                      | -0.6                      |
| Strategic Housing            | 4.4                        | -2.2                        | 2.2                      | 2.2                       | 0.0                       |
| Trading Services             | 21.3                       | -24.7                       | -3.4                     | -2.7                      | 0.7                       |
| Communities - Safer Stronger | 2.1                        | -1.1                        | 1.0                      | 1.1                       | 0.1                       |
| <b>Place Total</b>           | <b>140.3</b>               | <b>-87.5</b>                | <b>52.8</b>              | <b>52.8</b>               | <b>0.0</b>                |

138. Place is forecast to underspend by -£0.07m at quarter 1. The main variances are: -

- Schools Catering: £0.25m overspend; due to an underachievement of income, mainly caused by prices charged to school not recovering the full 2023/24 pay award. The meal price per school has already been agreed with the maintained schools for 2023/24 and agreements with Academy schools for 2023/24 are currently being concluded, however, the price agreements include an option to review prices and implement an in-year price increase, therefore further work is required to identify if/where an in-year price increase can be implemented. The service is working with schools to increase meal numbers and reduce production costs to drive efficiencies. Schools, where the meal price isn't achieving full cost recovery, will be reviewed and challenged.
- Bereavement Services: £0.57m overspend mainly due to a projected shortfall against the income target for cremations. A new private crematorium opened on the 2<sup>nd</sup> May, and is expected to reduce the number of cremations at Rose Hill from 1,600 to 900 in 2023/24. Fewer cremations will mean lower utility costs which will partly mitigate the income reduction. The impact of the opening of the new crematorium will be monitored as the year progresses.
- Waste: -£0.73m underspend; mainly due to a projected underspend of -£1.19m on waste PFI due to the inclusion of the estimated 2023/24 power gainshare income of -£1.14m. The accuracy of the estimate will not be known until quarter 3 or 4, the final amount due is calculated using an index which tracks gas prices and, as these can be volatile, 12 months data is required to calculate the figure. The 2023/24 royalty income is also expected to overachieve by -£0.25m based on current estimates. This additional income has been reduced by; projected overspend of £0.27m on recycling rebate the price of recyclates is expected to fall, £0.34m overspend on Trade waste mainly due to underachievement of income, £0.29m overspend on Non PFI Disposal due to the increased cost of compliance with the legal requirement to incinerate waste containing Persistent Organic Pollutants (POPs) found in textiles and foam of upholstered domestic seating. POPs are not currently being separated from other general waste prior to disposal, e.g. fly tipping, if waste can be separated costs will reduce, the projection assumes the work to separate the waste will be undertaken.

## Council Wide budgets

|                                       | <b>Gross Budget<br/>£m</b> | <b>Income Budget<br/>£m</b> | <b>Net Budget<br/>£m</b> | <b>Projection<br/>£m</b> | <b>Q1 Variance<br/>£m</b> |
|---------------------------------------|----------------------------|-----------------------------|--------------------------|--------------------------|---------------------------|
| Change Programme                      | 0.0                        | -0.2                        | -0.2                     | -0.2                     | 0.0                       |
| General Financing/Treasury Management | 5.0                        | -0.1                        | 4.9                      | 3.5                      | -1.4                      |
| Levying Bodies/Parish Precepts        | 17.5                       | 0.0                         | 17.5                     | 17.5                     | 0.0                       |
| Other Centrally Funded                | 8.8                        | -9.7                        | -0.9                     | -1.0                     | -0.1                      |
| Revenue Costs Ex Capital Programme    | -20.1                      | 20.1                        | 0.0                      | 0.0                      | 0.0                       |
| Technical Accounting                  | 11.0                       | 0.0                         | 11.0                     | 11.0                     | 0.0                       |
| Business Rate Retention               | 0.0                        | -143.8                      | -143.8                   | -143.8                   | 0.0                       |
| Severance Costs                       | 5.2                        | -0.1                        | 5.1                      | 5.0                      | -0.1                      |
| <b>Council Wide Budget Total</b>      | <b>27.4</b>                | <b>-133.8</b>               | <b>-106.4</b>            | <b>-108.0</b>            | <b>-1.6</b>               |

139. Council Wide is forecast to underspend by -£1.66m at quarter 1. The main underspends are: -

- -£1.45m Treasury Management. This is due to increasing interest rates on investments and slippage in the capital programme decreasing the borrowing requirement and delaying the need to borrow until September;
- -£1.00m a review of energy price inflation suggests £1m can be removed from budgets;

140. These are partially offset by overspends including:-

- £0.74m 2023/24 pay award. The estimate was for a 4% but the actual increase is expected to be c7%. The original shortfall of £2.84m reduced by £2.10m through in-year savings, including use of contingency budgets. The remaining gap of £0.74m relates to shortfalls from in-year savings from Place (£0.58m), subject to further review and agreement, and AWC (£0.16m), savings anticipated to be delivered in future years;

141. The above figures do not include any estimated loss of income from Council Tax and Business Rates. These form part of the Collection Fund and due to statutory accounting requirements, the impact of gains or losses in the Collection Fund in 2023/24 won't affect the Council's General Fund until 2024/25. The impact on the Collection Fund is discussed below.

## **Housing Revenue Account (HRA)**

142. The outturn projection at quarter 1 is an underspend of £1.04m. The original budget was a balanced budget with no contribution to or from balances; the underspend means that there will be a contribution to balances of £1.04m.

143. The main variances are:

- St Leger Homes' (SLH) management fee – projected overspend of £0.47m as a result of inflationary costs being in excess of those budgeted
- Rent income – £0.59m positive variance is forecast on rent income
- Interest – £0.46m underspend anticipated for additional interest received on HRA balances due to higher interest rates.

- District Heating – a net deficit on the scheme is expected of £0.20m (the budgeted deficit was £0.60m) i.e. costs are not fully met by charges to residents. The net deficit anticipated has reduced mainly due to a projected decrease in gas prices, from a scheme which is available to organisations that are providing heating and/or hot water to domestic properties, resulting in an overall underspend of £0.40m.

144. There has also been a £1.11m increase in the estimate for depreciation costs due to increased property valuations, this has been offset by an equal reduction in revenue contribution to the capital programme, with the net impact being zero on the funding available for the capital programme.

145. HRA balances are estimated to be £7.73m as at 31 March 2024.

146. Current rent arrears at quarter 1 are £2.35m (2.80% of the rent debit); this is an increase of £0.21m from £2.14m (2.74%) at year end. As at 30th June, the amount of former tenants' arrears was £1.10m an increase of £0.11m from year end, there were no write offs in the period.

### Fees and Charges

147. The Council's Financial Procedure Rules require any changes to fees and charges to be included in the quarterly finance and performance monitoring reports.

148. In quarter 1 there have been no change to fees and charges.

### Capital Budget

149. The 2023/24 capital programme consists of 398 schemes with current projections estimating £137.1m spend within the financial year. The split by directorate is in the table below:

| Directorate                                  | Current Year Budget Brought Forward<br>(£'000) | Current Year Budget as at Q1 £'000 | Number of Schemes | Future Years Budget Brought Forward<br>(£'000) | Projected Future Years Budget as at Q1<br>(£'000) |
|--|--|------------------------------------|-------------------|--|---|
| <b>ADULTS, WELLBEING AND CULTURE</b>         | <b>7,996</b>                                   | <b>6,406</b>                       | <b>7</b>          | <b>19,929</b>                                  | <b>22,237</b>                                     |
| ADULTS SOCIAL CARE                           | 7,892  | 6,362                              | 3                 | 19,929   | 22,237  |
| CULTURE AND COMMERCIALISATION                | 44   | 44                                 | 4                 | 0  | 0   |
| <b>CHIEF EXECUTIVE</b>                       | <b>12,125</b>                                  | <b>12,175</b>                      | <b>17</b>         | <b>2,017</b>                                   | <b>2,354</b>                                      |
| LEISURE SERVICES                             | 11,475   | 11,525                             | 16                | 2,017  | 2,354   |
| POLICY INSIGHT AND CHANGE                    | 650  | 650                                | 1                 | 0  | 0   |
| <b>CHILDREN, YOUNG PEOPLE &amp; FAMILIES</b> | <b>13,093</b>                                  | <b>10,604</b>                      | <b>79</b>         | <b>24,612</b>                                  | <b>29,601</b>                                     |
| CENTRALLY MANAGED                            | 370  | 359                                | 1                 | 400  | 600   |
| COMMISSIONING & BUSINESS DEVELOPMENT         | 7,719  | 5,362                              | 61                | 20,501   | 24,322  |
| PARTNERSHIPS AND OPERATIONAL DELIVERY        | 4,292  | 4,440                              | 12                | 3,712  | 4,412   |
| CHILDRENS SOCIAL CARE                        | 711  | 444                                | 5                 | 0  | 267   |
| <b>CORPORATE RESOURCES</b>                   | <b>9,591</b>                                   | <b>6,743</b>                       | <b>15</b>         | <b>1,470</b>                                   | <b>4,095</b>                                      |
| FINANCE & TECHNOLOGY                         | 9,391  | 6,543                              | 14                | 1,470  | 4,095   |
| LEGAL & DEMOCRATIC SERVICES                  | 200  | 200                                | 1                 | 0  | 0   |
| <b>PLACE</b>                                 | <b>158,142</b>                                 | <b>101,173</b>                     | <b>280</b>        | <b>216,950</b>                                 | <b>276,956</b>                                    |
| ECONOMY & DEVELOPMENT                        | 62,888   | 35,908                             | 83                | 36,458   | 66,746  |
| ENVIRONMENT                                  | 14,351   | 13,257                             | 128               | 21,005   | 22,531  |
| STRATEGIC HOUSING                            | 71,196   | 42,806                             | 52                | 159,246  | 186,933   |
| COMMUNITIES - SAFER STRONGER                 | 86   | 86                                 | 1                 | 0  | 0   |
| TRADING SERVICES                             | 9,622  | 9,117                              | 16                | 241  | 746   |
| <b>Grand Total</b>                           | <b>200,888</b>                                 | <b>137,101</b>                     | <b>398</b>        | <b>264,978</b>                                 | <b>335,243</b>                                    |

150. The opening budget of £200.9m differs to the figure reported as at budget setting due to additional slippage and newly approved schemes in quarter 4



2022/23. All figures in this report also exclude the Investment & Modernisation Fund (IMF).

151. At quarter 1 there has been a 32% reduction in the projected in year spend when compared to the opening budget of £200.9m which is a reduction of £63.8m.

| Directorate                                  | Current Year Budget Brought Forward £'000 | Current Year Budget as at Q1 £'000 | % Reduction in forecast at Outturn |
|--|---|------------------------------------|------------------------------------|
| <b>ADULTS, WELLBEING AND CULTURE</b>         | <b>7,936</b>                              | <b>6,406</b>                       | <b>19%</b>                         |
| ADULTS SOCIAL CARE                           | 7,892                                     | 6,362                              | 19%                                |
| CULTURE AND COMMERCIALISATION                | 44  | 44                                 | 0%                                 |
| <b>CHIEF EXECUTIVE</b>                       | <b>12,125</b>                             | <b>12,175</b>                      | <b>0%</b>                          |
| LEISURE SERVICES                             | 11,475                                    | 11,525                             | 0%                                 |
| POLICY INSIGHT AND CHANGE                    | 650                                       | 650                                | 0%                                 |
| <b>CHILDREN, YOUNG PEOPLE &amp; FAMILIES</b> | <b>13,093</b>                             | <b>10,604</b>                      | <b>19%</b>                         |
| CENTRALLY MANAGED                            | 370                                       | 359                                | 3%                                 |
| COMMISSIONING & BUSINESS DEVELOPMENT         | 7,719                                     | 5,362                              | 31%                                |
| PARTNERSHIPS AND OPERATIONAL DELIVERY        | 4,292                                     | 4,440                              | -3%                                |
| CHILDRENS SOCIAL CARE                        | 711                                       | 444                                | 38%                                |
| <b>CORPORATE RESOURCES</b>                   | <b>9,591</b>                              | <b>6,743</b>                       | <b>30%</b>                         |
| FINANCE & TECHNOLOGY                         | 9,391                                     | 6,543                              | 30%                                |
| LEGAL & DEMOCRATIC SERVICES                  | 200                                       | 200                                | 0%                                 |
| <b>PLACE</b>                                 | <b>158,142</b>                            | <b>101,173</b>                     | <b>36%</b>                         |
| ECONOMY & DEVELOPMENT                        | 62,888                                    | 35,908                             | 43%                                |
| ENVIRONMENT                                  | 14,351                                    | 13,257                             | 8%                                 |
| STRATEGIC HOUSING                            | 71,196                                    | 42,806                             | 40%                                |
| COMMUNITIES - SAFER STRONGER                 | 86  | 86                                 | 0%                                 |
| TRADING SERVICES                             | 9,622                                     | 9,117                              | 5%                                 |
| <b>Grand Total</b>                           | <b>200,888</b>                            | <b>137,101</b>                     | <b>32%</b>                         |

152. The reduction of £63.8m is mainly as a result of slippage but includes reductions to schemes and is net of new schemes added to the programmes and increases to existing schemes. The table below shows all schemes with slippage of £0.5m or more:-

| Scheme                            | Slippage within Quarter (£'000) |
|-----------------------------------|---------------------------------|
| COUNCIL HOUSE NEW BUILD PROGRAMME | -24,158                         |
| LUF1 WATERFRONT EAST DEVELOP      | -4,988                          |
| G&T/RESI SITE IMP MINORPROJECT    | -3,004                          |
| EXT PLANNED MAINT (CONTR)         | -2,332                          |
| DISABLED FACILITIES GRANTS        | -2,308                          |
| STRATEGIC ACQUISITION FUND        | -2,002                          |
| STAINFORTH COMMUNITY HUB          | -1,860                          |
| CUSWORTH HALL IMPROVEMENTS        | -1,850                          |
| STAINFORTH STATION ACCESS         | -1,564                          |
| STAINFORTH HEADSTOCK LIGHTING     | -1,529                          |
| LUF1 CCQ PUBLIC REALM             | -1,372                          |
| STAINFORTH STATION FOOTBRIDGE     | -1,247                          |
| HALL CROSS SCHOOL PLACES INC      | -1,116                          |
| CIVIC OFFICE MAJOR ITEMS WORK     | -1,105                          |
| SURPLUS PLACES ARMTHORPE          | -1,000                          |
| DIG, CLAY LANE FLOOD SCHEME       | -900                            |
| STAINFORTH EAST LANE GATEWAY      | -833                            |
| CCQ CINEMA INFRASTRUCTURE         | -776                            |
| STAINFORTH COUNTRY PARK           | -642                            |

|                             |                |
|-----------------------------|----------------|
| STAINFORTH EMPLOYMENT UNITS | -634           |
| LUF1 MARKET CORN EXCHANGE   | -505           |
| <b>Grand Total</b>          | <b>-55,724</b> |

153. Current spend to date is £16.4m which is nearly 12% of the £137.1m projection for the year.

| Directorate                                  | Current Year Budget<br>as at Q1 £'000 | Current Actuals plus<br>WIP £'000 | % Spend after 3<br>months |
|--|---------------------------------------|-----------------------------------|---------------------------|
| <b>ADULTS, WELLBEING AND CULTURE</b>         | <b>6,406</b>                          | <b>873</b>                        | <b>13.6%</b>              |
| ADULTS SOCIAL CARE                           | 6,362                                 | 871                               | 14%                       |
| CULTURE AND COMMERCIALISATION                | 44                                    | 2                                 | 4%                        |
| <b>CHIEF EXECUTIVE</b>                       | <b>12,175</b>                         | <b>1,222</b>                      | <b>10.0%</b>              |
| LEISURE SERVICES                             | 11,525                                | 1,220                             | 11%                       |
| POLICY INSIGHT AND CHANGE                    | 650                                   | 2                                 | 0%                        |
| <b>CHILDREN, YOUNG PEOPLE &amp; FAMILIES</b> | <b>10,604</b>                         | <b>129</b>                        | <b>1.2%</b>               |
| CENTRALLY MANAGED                            | 359                                   | 0                                 | 0%                        |
| COMMISSIONING & BUSINESS DEVELOPMENT         | 5,362                                 | 144                               | 3%                        |
| PARTNERSHIPS AND OPERATIONAL DELIVERY        | 4,440                                 | 34                                | 1%                        |
| CHILDRENS SOCIAL CARE                        | 444                                   | -49                               | -11%                      |
| <b>CORPORATE RESOURCES</b>                   | <b>6,743</b>                          | <b>151</b>                        | <b>2.2%</b>               |
| FINANCE & TECHNOLOGY                         | 6,543                                 | 151                               | 2%                        |
| LEGAL & DEMOCRATIC SERVICES                  | 200                                   | 0                                 | 0%                        |
| <b>PLACE</b>                                 | <b>101,173</b>                        | <b>13,979</b>                     | <b>13.8%</b>              |
| ECONOMY & DEVELOPMENT                        | 35,908                                | 5,339                             | 15%                       |
| ENVIRONMENT                                  | 13,257                                | 1,515                             | 11%                       |
| STRATEGIC HOUSING                            | 42,806                                | 6,073                             | 14%                       |
| COMMUNITIES - SAFER STRONGER                 | 86                                    | 76                                | 88%                       |
| TRADING SERVICES                             | 9,117                                 | 976                               | 11%                       |
| <b>Grand Total</b>                           | <b>137,101</b>                        | <b>16,353</b>                     | <b>11.9%</b>              |

154. There are 176 schemes totalling £46.4m which have had budget allocated to them but are yet to incur any spend. The numbers are high in Children, Young

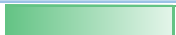





| Row Labels                                   | Number of Schemes | Sum of Total for budgets<br>with no spend in year<br>(£'000) |
|--|-------------------|--|
| <b>ADULTS, WELLBEING AND CULTURE</b>         | <b>4</b>          | <b>908</b>   |
| ADULTS SOCIAL CARE                           | 1                 | 884  |
| CULTURE AND COMMERCIALISATION                | 3                 | 24   |
| <b>CHIEF EXECUTIVE</b>                       | <b>7</b>          | <b>5,072</b>   |
| PUBLIC HEALTH                                | 7                 | 5,072  |
| <b>CHILDREN, YOUNG PEOPLE &amp; FAMILIES</b> | <b>49</b>         | <b>7,251</b>   |
| CENTRALLY MANAGED                            | 1                 | 359  |
| CHILDRENS SOCIAL CARE                        | 1                 | 165  |
| COMMISSIONING & BUSINESS DEVEL               | 39                | 2,848  |
| PARTNERSHIPS AND OPERATIONAL D               | 8                 | 3,880  |
| <b>CORPORATE RESOURCES</b>                   | <b>7</b>          | <b>5,032</b>   |
| FINANCE & TECHNOLOGY                         | 6                 | 4,832  |
| LEGAL & DEMOCRATIC SERVICES                  | 1                 | 200  |
| <b>PLACE</b>                                 | <b>109</b>        | <b>28,134</b>  |
| ECONOMY & DEVELOPMENT                        | 29                | 5,356  |
| ENVIRONMENT                                  | 50                | 4,939  |
| STRATEGIC HOUSING                            | 20                | 15,061   |
| TRADING SERVICES                             | 10                | 2,778  |
| <b>Grand Total</b>                           | <b>176</b>        | <b>46,398</b>  |

People & Families due to block budgets being split out to individual schemes for works to take place at schools many of which will start in the summer holidays but are yet to incur spend. Place is high due to the schemes for planned road maintenance and repair having the block budget split out to individual schemes that are yet to be charged any spend.

#### Current Status of Schemes in the programme

155. 185 schemes have either not started or are still at the planning phase which is nearly 45% of all the current year schemes.

156. 130 schemes have been classified as underway and 66 schemes are now in the completion phase.

| Status             | Number of Scheme | % in phase based on scheme numbers   |                |
|--------------------|------------------|--|----------------|
| Underway           | 130              |  | 32.66%         |
| Completion Phase   | 66               |   | 16.58%         |
| Block Budget       | 17               |   | 4.27%          |
| Planning Phase     | 78               |  | 19.60%         |
| Not Started        | 107              |  | 26.88%         |
| <b>Grand Total</b> | <b>398</b>       |  | <b>100.00%</b> |

#### Future programme

157. At the beginning of the year the brought forward total of the future years spend (2024/25 onwards) in the approved programme was £302.5m. Due to a combination of slippage and additional new schemes this has increased to £335.2m.

#### Capital Receipts

158. Based on current estimates there will be a £0.6m shortfall in capital receipts this year. Delays in receiving capital receipts mean that borrowing has to be taken out and interest is payable on borrowing.

#### **Collection Fund**

159. The current position on the Collection Fund for Council Tax and Business Rates is detailed below. For both Council Tax and Business Rates the tables show the Collection Fund as a whole and the Council's share of the Collection Fund: -

- Council Tax:

|                   | Budget<br>£m | Outturn<br>£m | Variance<br>£m | Opening<br>Balance<br>£m | Planned<br>Distribution<br>£m | Closing<br>Balance<br>* £m |
|-------------------|--------------|---------------|----------------|--------------------------|-------------------------------|----------------------------|
| Collection Fund   | -165.59      | -165.91       | -0.32          | 1.73                     | 1.10                          | 2.51                       |
| Doncaster Council | -135.10      | -135.36       | -0.26          | 1.43                     | 0.92                          | 2.10                       |

\* Opening balance, planned distribution of surplus and in-year variance = Closing balance

The council tax collection fund variance in the year is a -£0.32m surplus. This is attributable to the high long-term collection rate -£0.83m and transfers from general fund mainly relating to hardship reliefs -£0.43m, partially offset by lower

growth £0.49m and higher levels of Local Council Tax Support granted £0.46m. The in-year surplus reduces the closing balance to a deficit of £2.51m.

Council Tax arrears were £28.24m compared to the target of £28.65m at the end of quarter 1. The target for reduction of Council Tax arrears was £1.95m for quarter 1 and the actual reduction in arrears was £2.40m. As the current backlog of work reduces and resources can be focussed more on business as usual it is anticipated that this trend will continue, and arrears reduction will remain on target.

- **Business Rates:**

|                   | Budget<br>£m | Outturn<br>£m | Variance<br>£m | Opening<br>Balance<br>£m | Planned<br>Recovery<br>£m | Closing<br>Balance<br>* £m |
|-------------------|--------------|---------------|----------------|--------------------------|---------------------------|----------------------------|
| Collection Fund   | -108.20      | -106.58       | 1.62           | -19.61                   | 20.58                     | 2.59                       |
| Doncaster Council | -53.02       | -52.23        | 0.79           | -9.61                    | 10.08                     | 1.27                       |

\* Opening balance, planned recovery of the deficit and in-year variance = Closing balance

The business rates collection fund variance in the year is a £1.62m deficit. This is attributable to lower growth than anticipated £1.79m, increased small business rates relief £0.42m and increased charitable relief £0.14m. This is partially offset by lower retail relief granted than anticipated -£0.67m (although this gain will be offset by an equivalent loss in section 31 grant which will be managed in 2023/24 using the business rates volatility reserve). The in-year deficit means the closing balance is a deficit of £2.59m.

Business Rates arrears were £7.97m compared to the target of £7.15m at the end of quarter 1. The target for reduction of Business Rates arrears was £0.75m for quarter 1 but the actual level of arrears went up marginally by £0.05m. The main reason for the reduction not being achieved is due to retrospective changes in liability being carried out in the current year back into the previous year which actually increase the arrears figure from the year end position. These changes reduce throughout the year and it is expected that performance will improve through quarter 2 and beyond.

### **Schools Funding & Dedicated Schools Grant**

160. The Dedicated Schools Grant (DSG) outturn position is an overspend by £5.8m during 2023-24 to create an overall overspend on DSG of £25.8m by 31<sup>st</sup> March 2024. £3.3m of this overspend was already expected from last years' medium term financial plan.

161. The overspend position is mainly due to pressures within the High Needs Block which includes expenditure on Out of Authority placements (agreed via an education or social care route and review by School's Forum), Specialist Post 16 Institutions, Education Health & Care plan (EHCP) top up payments and additional top up payments to special schools and pupil referral units as well as for alternative provision and tuition. The increase in spend for children placed in SEN out of authority placements, is due to a combination of levels of need and increased demand, including the lack of diversity of local specialist provision against this need, and there has been delays in delivering savings on Looked after children (LAC) placements due to additional demand, increased complexity of children and in turn higher package costs. No new homes are open yet as part of the Future

Placement Strategy, initially due to the impact of COVID-19 but now due to difficulties in recruiting the staff required. Strategically senior education leads in the council are also liaising with schools regarding the devolution of elements of the DSG to ensure that locally there are the right services in place to support children, improving outcomes and reducing costs.

162. Whilst the overspend position is significant it is not uncommon to other LA positions and Doncaster Council, amongst 55 LAs, is currently participating in the DfE's Delivering Better Value (DBV) in SEND programme which has looked at plans to manage and reduce the authorities high needs block overspend position through associated investment and based on modelling could potentially realise savings of c.£2m per annum which is factored in from 2024/25 subject to progress on the programme. In the last 2 years the Government has partially recognised the position that many LAs face on their High Needs Block and have increased the DSG High Need Grant to LAs with Doncaster receiving an extra £5.7m in 2022/23 compared to 2021/22 levels and a further £5.6m in 2023/24. Based on the latest DfE guidance the projected increases to the grant for future years have been set at 3%, with DfE provisionally announcing a 2024/25 allocation increase of 3.4% for Doncaster. The current high needs medium term plan requires further review including provision development, local support, demand and growth assumptions numbers of children and young people accessing additional support in future years which will need to be completed in line with the Equity and Inclusive Access to Learning for All: SEND and alternative Provision Model and Approach paper due at Cabinet later this year.

| Description  | 2023/24<br>£000 | 2024/25<br>£000 | 2025/26<br>£000 | 2026/27<br>£000 |
|--|-----------------|-----------------|-----------------|-----------------|
| DSG High Needs Block grant (after deductions)                  | 47,761          | 49,672          | 51,389          | 53,158          |
| High Needs Block expenditure                                   | 53,511          | 55,014          | 57,801          | 60,219          |
| In year High Needs Block variance (less other DSG underspends) | <b>5,749</b>    | <b>5,342</b>    | <b>6,412</b>    | <b>7,062</b>    |
| Savings expected from DBV work per Newton/CIPFA                | 0               | -2,000          | -2,000          | -2,000          |
| <b>Overall DSG Balance</b>                                     | <b>25,814</b>   | <b>29,156</b>   | <b>33,568</b>   | <b>38,630</b>   |



















163. During quarter 1 of 2023/24 the government has announced that it is to fund the full cost of the teacher pay award above 3.5%, nationally. This is in recognition of the fact that many schools budgeted for a 3.5% pay increase. Further announcements on this grant are expected.

## Reserves

164. Earmarked reserves are reviewed each quarter and released where they are no longer required. In quarter 1 no reserves have been identified for release. Releasing reserves would either reduce the overspend discussed above or increase general reserves held for general risks and contingencies. General reserves are currently £11.40m.

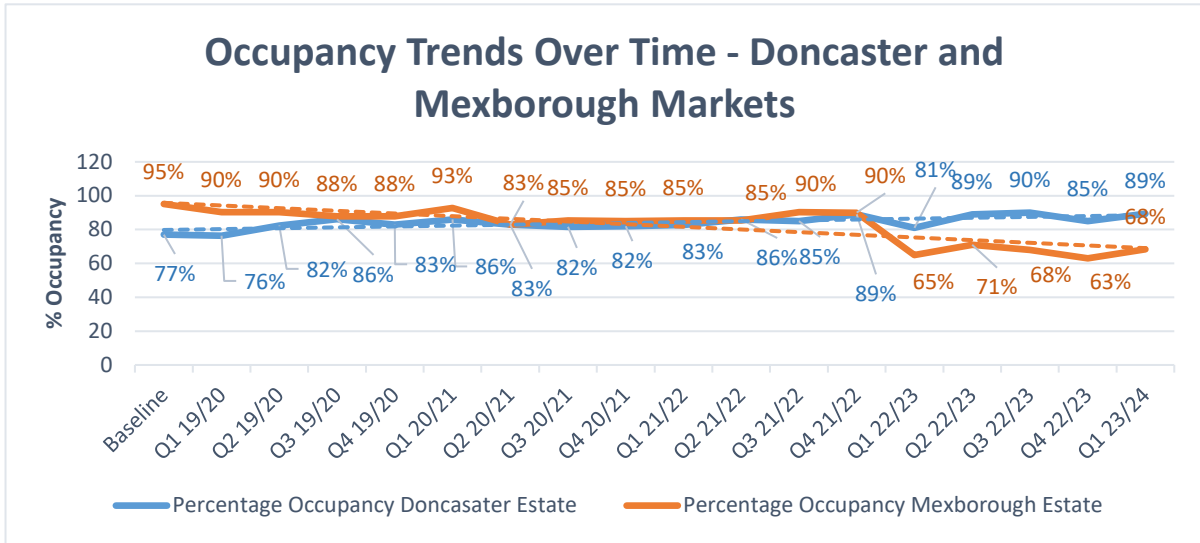
## STRATEGIC RISKS

165. The register contains 9 risks. No new risks have been identified and no current risks have been proposed for demotion.

| Risk RAG  | Risk Title  | Current Risk Score | Target Risk Score | Current Risk Trend Icon   |
|---|---|--------------------|-------------------|---|
|    | Safeguarding concerns for adults increase through a combination of greater vulnerability following the pandemic and greater difficulties providing timely care and support because of reductions in workforce capacity            | 10                 | 5                 |    |
|    | A failure to have, and proportionate, an evidence based mix of interventions and services in place that will plausibly support a narrowing of the gap in inequalities and a reduction in levels of deprivation across the Borough | 12                 | 6                 |    |
|   | Failure to implement the Partnership priorities across the Team Doncaster Partnership   | 9                  | 6                 |    |
|  | The potential impact on formal achievement rates/outcomes due to learning lost during Covid.  | 12                 | 12                |  |
|  | Failure to maintain and improve the management of health and safety may impact on the Council's ability to mitigate risk to both colleagues and members of the public and our inability to deliver effective services             | 8                  | 4                 |  |
|  | Failure to successfully prevent a major cyber attack  | 15                 | 6                 |  |
|  | There needs to be a broad range of service delivery which supports people in the community and in other settings (depending on their needs), without which makes it more difficult for people to live healthy, independent lives  | 16                 | 10                |  |
|  | Failure to deliver the Medium Term Financial Strategy (MTFS) would result in an alternative budget being required with consequential service reductions and impact on achieving Council priorities.                               | 12                 | 5                 |  |
|  | Failure to safeguard children and young people across the partnership may result in children and young people being vulnerable and susceptible to risk  | 4                  | 10                |  |

**MARKET ASSET MANAGEMENT (MAM) DONCASTER LTD.**

**Occupancy Trends at Doncaster and Mexborough Market.**

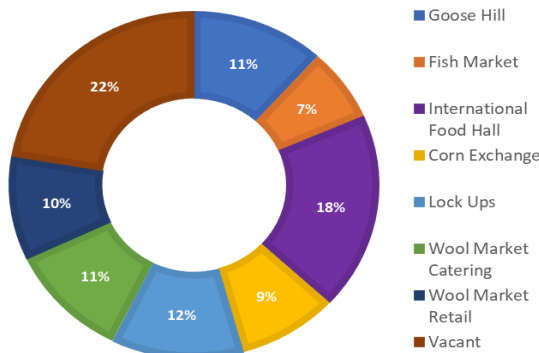


166. Doncaster occupancy levels have increased back up to 89% after a drop to 85% last quarter. A number of units across the estate have been let including those in Goose Hill, Fish Market (which is now fully let) and International Food Hall. New traders in both the International Food Hall and Wool Market are looking to be open by the end of July.

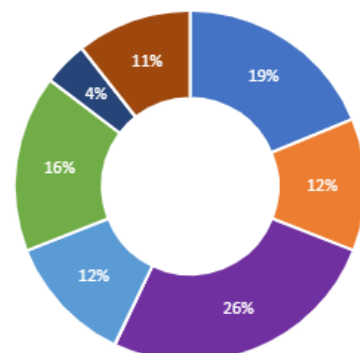
167. Mexborough has seen an increase back up to 68% after it's lowest recorded occupancy percentage however 12 vacant units remain. There has been a new trader open in Mexborough with a further trader to open in September. A campaign for new traders on Mexborough outer Market is currently being developed. Works continue to upgrade the Mexborough Market Café and 5 units are under lease discussions with local artists.

**Doncaster Market Occupancy Level Changes per area of the estate (Percentage) at Baseline (May 2019) and Q1 2023-4**

PERCENTAGE OCCUPANCY AT DONCASTER MARKET (BASELINE)



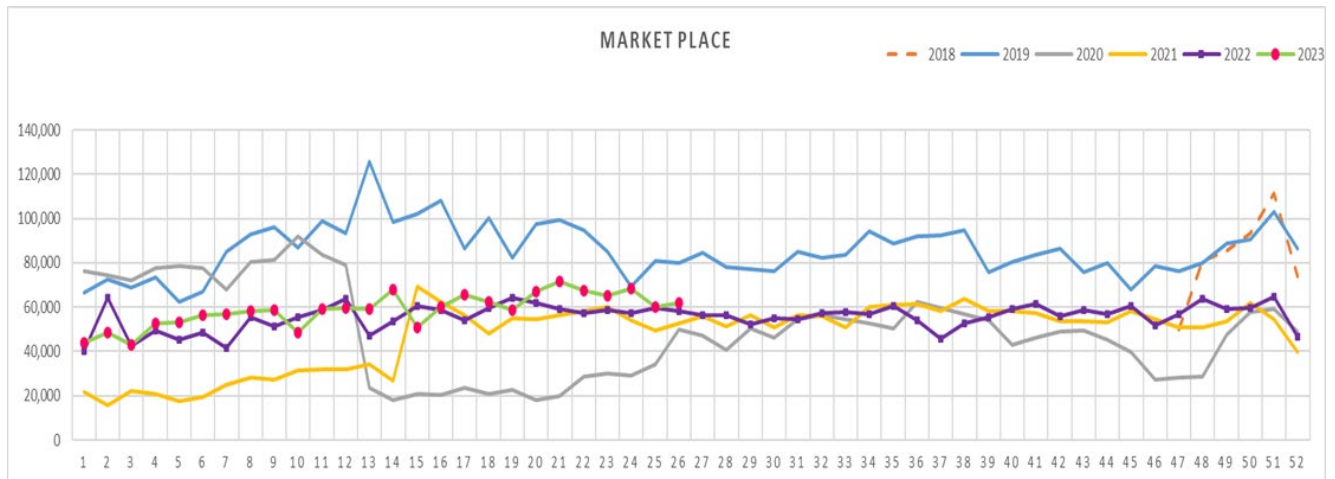
PERCENTAGE OCCUPANCY AT DONCASTER MARKET (Q1 2023/24)



168. The comparison of occupancy across the Doncaster estate between baseline (May 2019) and present levels (Quarter 1 2023/24) shows a significant difference in the number of units in each area.

169. As the work on the Corn Exchange improvement works continues, the occupancy levels in this area of the Market estate remain to be 0%. Occupancy levels between quarter 4 (2022/23) and quarter 1 (2023/24) have improved with overall vacancy levels reducing from 15% to 11%.

**Footfall Trends for the Market Place (up to week 26; w/c 26/06/23)**



170. Quarter 1 2023/24 has witnessed a progressive trend upwards in footfall being recorded in the Market Place. Overall footfall average across the quarter was 63,625. The highest footfall of the quarter was recorded in Week 21 (w/c 29<sup>th</sup> May) which was half term week for schools and coincided with good weather all week. As like other school holidays the wool market was open every day and the week ended with the Delicious Doncaster Food Festival.

171. Once again, footfall trends in the Market Place follow similar trends across all other footfall recording areas of the city centre.

172. Regular updates on the Maintenance Schedules of both Mexborough and Doncaster estates are part of the quarterly KPI return. All aspects of the maintenance schedules are up to date.

**Events**

173. Regular weekly and monthly events have once again continued to be held throughout quarter 1 including the monthly artisan market and record fair, Thursday night quiz night, live music in the Wool Market.

174. MAM held England’s Strongest Man Competition 105kg on the market square and the Council’s Steampunk Festival in May and the Council’s Delicious Doncaster Food Festival at the start of June.



175. The Wool Market is still the location for the Doncaster Creative Network networking meet-ups. Bringing together local creatives to connect and strengthen the community and encourage collaboration.

176. The last Sunday of every month is still The Wool Market's Sunday session open mic. Providing the equipment means young up and coming artists/bands have a platform to play and gain vital experience

177. Doncaster Youth Swing Orchestra and The Doncaster Youth Jazz Orchestra play a Saturday a month at The Wool Market.

### **Financial Position**

178. MAM continue to provide monthly income and expenditure reports and quarterly management accounts. Council officers have been through this in detail and are monitoring the position closely however due to commercial sensitivity, the income and expenditure projections are not disclosed within this report. There has been no financial assistance for MAM in the financial year 2023/24.

### **BACKGROUND**

179. Not applicable

### **OPTIONS CONSIDERED**

180. Not applicable

### **REASONS FOR RECOMMENDED OPTION**

181. Not applicable

### **IMPACT ON THE COUNCIL'S KEY OUTCOMES**

182. This report provides the performance against service standards and deliverables as outlined within the Corporate Plan & Borough Strategy. It would be too complex to assess the individual contribution or conflict against the great 8 priorities as such this section has been left blank for this report.

### **Legal Implications [Officer Initials: SRF Date: 09.08.23]**

183. Whilst there are no specific legal implications arising out of this report, the individual components, which make up the finance and performance report, may require specific and detailed legal advice as they develop further.

### **Financial Implications [Officer Initials: RLI Date: 24.07.23]**

184. Financial implications are contained in the body of the report.

### **Human Resources Implications [Officer Initials: KG Date: 10.8.23]**

185. Key performance indicator outcomes that are specific to the workforce are detailed within the body of the report along with other key areas of performance worth noting. Failure to achieve targets for sickness absence can impact on service delivery to customers and increase costs particularly where cover has to

be arranged. The HR & OD team continue to work with managers in service areas to ensure appropriate action is being taken to manage staff absence in an effective and timely way which should have a positive impact on performance.

In addition, there are still difficulties in recruitment in specific areas but recruitment difficulties are generally reducing and applicant numbers are improving. This is said with a note of caution as there remain difficulties in 'hard to fill and more technical roles'. Managers still have concerns over staff departing for posts elsewhere, including other local authorities, on more preferential terms

The appointment challenge is not over nationally with compensation and benefits being the priority for job seekers along with greater importance of hybrid working and flexibility

### **Technology Implications [Officer Initials: PW Date: 09.08.23]**

186. There are no specific technology implications. Technology continues to be a key enabler to support performance improvement and Digital & ICT must always be involved via the technology governance model where technology-based procurements, developments or enhancements are required. This ensures all information is safe and secure and the use of technology is maximised providing best value.

### **RISKS AND ASSUMPTIONS**

187. Specific risks and assumptions are included in the report.

### **CONSULTATION**

188. Consultation has taken place with key managers and Directors at the Directorate Finance & Performance Challenge meetings and Capital Monitoring meetings.

### **BACKGROUND PAPERS**

189. Not applicable

### **GLOSSARY OF ACRONYMS AND ABBREVIATIONS**

190. Not applicable

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Q1



City of  
Doncaster  
Council

# **Finance Profile**

## **April 2023 – June 2023**

### **APPENDIX A**

# Content

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## Savings Tracker

|                                   | Target<br>23/24<br>including<br>under/over<br>22/23 | 23/24<br>achieved | 23/24<br>remainder<br>expected<br>to be<br>achieved<br>in year | One-off<br>23/24 | 23/24<br>(unachieved)/<br>overachieved |
|-----------------------------------|---|-------------------|--|------------------|--|
| Adults, Wellbeing & Culture       | -1.538  | -0.303            | -0.864   | -0.097           | -0.274                                 |
| Chief Executive                   | -1.187  | -1.087            | 0.000  | 0.000            | -0.100                                 |
| Corporate Resources               | -1.513  | -1.487            | 0.000  | 0.000            | -0.026                                 |
| Council Wide Budgets              | -1.863  | -1.593            | 0.000  | -0.350           | 0.080                                  |
| Children, Young People & Families | -2.795  | -0.530            | -0.834   | 0.000            | -1.431                                 |
| Place                             | -2.257  | -1.856            | -0.353   | -0.133           | 0.052                                  |
| <b>Total</b>                      | <b>-11.153</b>                                      | <b>-6.856</b>     | <b>-2.051</b>  | <b>-0.580</b>    | <b>-1.699</b>                          |

## Treasury Management Update – Quarter 1 2023/24

1. The CIPFA (Chartered Institute of Public Finance and Accountancy) Code of Practice for Treasury Management 2021 recommends that members be updated on treasury management activities at least quarterly. This update, therefore, ensures this Council is implementing best practice in accordance with the Code.
2. The forecast position Treasury Management at the end of Quarter 1 is an underspend of -£1.445m on both interest receivable and payable, due to increased investment income and savings on borrowing costs. Investment income is £0.416m higher than anticipated due to increasing interest rates and investing surplus cash balances wherever possible to utilise these high rates. Borrowing costs are also underspent by £1.029m as borrowing will only be undertaken when our cashflow position requires it due to the high interest rates increasing the cost of borrowing. To date we haven't undertaken any borrowing in 2023/24 and the current cashflow position is now more favourable than when we initially set the budget and is only indicating a requirement to borrow £30m which will be staggered throughout the latter part of the year. This requirement is built into this current forecast underspend.
3. The first quarter of 2023/24 has seen further increases in the Bank of England base rate in an attempt to control spiralling inflation. On 11<sup>th</sup> May, the Bank of England's Monetary Policy Committee (MPC) increased the base rate by 25 basis points to 4.50%, and on 22<sup>nd</sup> June moved rates up a further 50 basis points to 5.00%. Core CPI inflation rose in both April and May, reaching a new 31 year high of 7.1%. Whilst other countries are experiencing inflationary pressures the rates in the UK are the highest of the G7 countries and therefore it is believed that interest rates will have to stay higher in the UK for longer. These increased rates are in stark contrast to the all-time low of 0.01% throughout the pandemic.
4. The Council has appointed LINK Group as its treasury advisors and part of their service is to assist the Council to formulate a view on interest rates. The latest forecast, made on 26<sup>th</sup> June, sets out a view that both short and long-dated interest rates will be elevated for some little while, as the Bank of England seeks to squeeze inflation out of the economy. Their view is set out below – note the PWLB rates include the certainty rate which we have also secured. From the 15<sup>th</sup> June the certainty rate applicable to HRA borrowing is a further 0.4% reduction from the rates shown below.
5. This view of rates peaking and then reducing slowly over the next few years is underpinning our current strategy of not borrowing unless it is needed for cashflow purposes.

| Link Group Interest Rate View |  | 26.06.23 |        |        |        |        |        |        |        |        |        |        |        |        |
|-------------------------------|--|----------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
|                               |  | Jun-23   | Sep-23 | Dec-23 | Mar-24 | Jun-24 | Sep-24 | Dec-24 | Mar-25 | Jun-25 | Sep-25 | Dec-25 | Mar-26 | Jun-26 |
| <b>BANK RATE</b>              |  | 5.00     | 5.50   | 5.50   | 5.50   | 5.25   | 4.75   | 4.25   | 3.75   | 3.25   | 2.75   | 2.75   | 2.50   | 2.50   |
| 3 month ave earnings          |  | 5.30     | 5.60   | 5.50   | 5.30   | 5.00   | 4.50   | 4.00   | 3.50   | 3.00   | 2.70   | 2.60   | 2.50   | 2.50   |
| 6 month ave earnings          |  | 5.80     | 5.90   | 5.70   | 5.50   | 5.10   | 4.60   | 4.00   | 3.50   | 3.00   | 2.70   | 2.60   | 2.60   | 2.60   |
| 12 month ave earnings         |  | 6.30     | 6.20   | 6.00   | 5.70   | 5.30   | 4.80   | 4.10   | 3.60   | 3.10   | 2.80   | 2.70   | 2.70   | 2.70   |
| 5 yr PWLB                     |  | 5.50     | 5.60   | 5.30   | 5.10   | 4.80   | 4.50   | 4.20   | 3.90   | 3.60   | 3.40   | 3.30   | 3.30   | 3.20   |
| 10 yr PWLB                    |  | 5.10     | 5.20   | 5.00   | 4.90   | 4.70   | 4.40   | 4.20   | 3.90   | 3.70   | 3.50   | 3.50   | 3.50   | 3.40   |
| 25 yr PWLB                    |  | 5.30     | 5.40   | 5.20   | 5.10   | 4.90   | 4.70   | 4.50   | 4.20   | 4.00   | 3.90   | 3.80   | 3.80   | 3.70   |
| 50 yr PWLB                    |  | 5.00     | 5.10   | 5.00   | 4.90   | 4.70   | 4.50   | 4.30   | 4.00   | 3.80   | 3.60   | 3.60   | 3.50   | 3.50   |

6. This will result in the Council remaining under borrowed for longer than was anticipated previously which was agreed via the Treasury Management Strategy Statement for 2023/24. At the end of 2022/23 the under borrowing was £153m which is 26% of the

underlying borrowing requirement. Whilst this might seem high, the indications from LINK, show this is comparable to other Metropolitan Authorities. Remaining under borrowed relies on utilising working capital and reserve balances to delay taking external debt.

## **Borrowing**

7. Figure 1: The following table summarises the Council's forecast Debt Portfolio as at 30<sup>th</sup> June 2023: -

| <b>Doncaster Council Debt Portfolio and Maturity Profile as at 30th June 2023</b> |               |               |          |                |
|---|---------------|---------------|----------|----------------|
|   | Upper Limit % | Lower Limit % | Actual % | Actual £(m)    |
| Under 12 Months   | 30            | 0             | 4.90%    | 19.728         |
| 12 to 24 Months   | 50            | 0             | 3.11%    | 12.500         |
| 24 Months to 5 Years  | 50            | 0             | 5.42%    | 21.820         |
| 5 Years to 10 Years   | 75            | 0             | 1.28%    | 5.153          |
| 10 Years to 20 Years  | 95            | 10            | 85.29%   | 57.648         |
| 20 Years to 30 Years  |               |               |          | 34.873         |
| 30 Years to 40 Years  |               |               |          | 153.873        |
| 40 Years to 50 Years  |               |               |          | 96.880         |
| <b>TOTAL</b>  |               |               |          | <b>100.00%</b> |

8. As outlined above no borrowing has been undertaken during this quarter and £25m of previous temporary borrowing has been repaid using current cash balances.
9. It is also worth noting that as well as interest rates currently being high they are also very volatile and the variations in PWLB rates throughout the period are shown in the table below. This volatility further supports the strategy of only borrowing temporarily from the market.

### **HIGH/LOW/AVERAGE PWLB RATES FOR 01.04.23 – 30.06.23**

|                | 1 Year     | 5 Year     | 10 Year    | 25 Year    | 50 Year    |
|----------------|------------|------------|------------|------------|------------|
| <b>Low</b>     | 4.65%      | 4.14%      | 4.20%      | 4.58%      | 4.27%      |
| <b>Date</b>    | 06/04/2023 | 06/04/2023 | 06/04/2023 | 06/04/2023 | 05/04/2023 |
| <b>High</b>    | 6.24%      | 5.71%      | 5.28%      | 5.44%      | 5.23%      |
| <b>Date</b>    | 28/06/2023 | 28/06/2023 | 20/06/2023 | 30/05/2023 | 30/05/2023 |
| <b>Average</b> | 5.32%      | 4.87%      | 4.78%      | 5.09%      | 4.82%      |
| <b>Spread</b>  | 1.59%      | 1.57%      | 1.08%      | 0.86%      | 0.96%      |

10. Debt rescheduling opportunities have increased significantly recently as gilt yields, which underpin PWLB rates and market loans, have risen materially. LINK have reviewed our current portfolio and at the moment there is no value to be had by rescheduling or repaying a part of the debt portfolio.
11. Treasury Management officers confirm that there have been no breaches of the treasury and prudential indicators, as set out in the Treasury Management Strategy Statement agreed by Council on 27<sup>h</sup> February 2023 during this financial year. These



indicators will be updated for the second quarter report in line with the position within the Capital Programme. It is felt it is too early in the financial year for any update on these indicators to be meaningful.

### **Investment**

12. The annual Investment Strategy sets out the Council's investment priorities as being the security of capital, liquidity and yield. The Council will aim to achieve the optimum return (yield) on its investments commensurate with proper levels of security and liquidity, aligned with the Council's risk appetite. The investment portfolio can be seen in Figure 2. These funds are only available for short periods of time due to the timing of receiving grants and income from council tax / business rates and paying costs in relation to the running of the Council and the Capital Programme. On top of the investments outlined below there is an available balance of around £15m kept liquid within the main bank accounts of the Council. Due to the favourable negotiations within the banking contract this liquid balance attracts an interest rate of base rate less 0.09% (so currently 4.91%) therefore we are still earning a favourable return.

**Figure 2: The following summarises the Council's investment portfolio as at 30<sup>th</sup> June 2023**

|              |               |
|--------------|---------------|
| CLOSE BROS   | £10.0m        |
| <b>Total</b> | <b>£10.0m</b> |

13. The average investment rate for the first three months of the year was 4.5% which is slightly higher than the benchmark return of 4.46% which is taken from the average SONIA 1 month average for the quarter as shown below. This is a lot higher than the returns achieved through the last few years reflecting the different economic climate we are in.
14. Treasury Management officers can confirm that the approved limits within the Annual Investment Strategy were not breached during the quarter ended 30<sup>th</sup> June 2023.

### **Other**

15. Risks were reviewed during the quarter and were managed in line with the Annual Treasury Management Strategy Statement agreed by Council on 27<sup>th</sup> February 2023. The key risks of our current position are highlighted below.
- a. The Council could be unable to borrow when funding is required due to adverse market conditions and/or budgetary restraints. This risk is mitigated by maintaining sufficient easily accessible funds. Further mitigating actions could be scaling back or re-profiling capital expenditure plans if necessary.
  - b. There could be an increased use of reserves and working capital which is currently used to finance the under borrowed position. This risk is mitigated by regular monitoring of the use of reserves and having a robust cash flow forecast, which is monitored on a daily basis

## Capital Programme Block Budget Allocations Quarter 1 2023/24

|  | Funding Source                          | Allocation of block budget 2023/24 £m | Allocation of block budget Total £m |
|--|---|---------------------------------------|-------------------------------------|
| <b><u>Children, Young People &amp; Families</u></b>                          |   |                                       |                                     |
| <b>Centrally Managed</b>   |   |                                       |                                     |
| Adwick Primary - Health & safety   | Government Grant                        | 0.010                                 | 0.010                               |
| DFE – Capital Maintenance  | Government Grant                        | (0.010)                               | (0.010)                             |
| <b>Partnerships and Operational Delivery</b>                                 |   |                                       |                                     |
| Harmony House -Fencing   | Government Grant                        | 0.010                                 | 0.010                               |
| Hillside Academy-design  | Government Grant                        | 0.005                                 | 0.005                               |
| SEMH Hub - Castle Hills  | Government Grant                        | 0.555                                 | 0.555                               |
| SEMH Hub - Ivanhoe   | Government Grant                        | 0.454                                 | 0.454                               |
| SEMH Hub - Brooke Academy  | Government Grant                        | 0.200                                 | 0.200                               |
| SEMH Hub - McAuley Academy   | Government Grant                        | 0.475                                 | 0.475                               |
| DFE – High Needs Provision   | Government Grant                        | (1.699)                               | (1.699)                             |
| <b>Children’s Social Care</b>  |   |                                       |                                     |
| Askern Court - Add Works   | Housing & General Fund Capital Receipts | 0.259                                 | 0.259                               |
| Skylarks Plot 248/250 - ICT  | General Fund Capital Receipts           | 0.020                                 | 0.020                               |
| Hatfield Water Park  | Housing Capital Receipts                | 0.080                                 | 0.080                               |
| Hatfield Water Park - Bungalow   | General Fund Capital Receipts           | 0.085                                 | 0.085                               |
| Capital Receipts   | General Fund Capital Receipts           | (0.168)                               | (0.168)                             |
| Capital Receipts   | Housing Capital Receipts                | (0.276)                               | (0.276)                             |
| <b><u>Corporate Resources</u></b>  |   |                                       |                                     |
| <b>Finance &amp; Technology</b>  |   |                                       |                                     |
| Tree Management System transferred back to Council Wide Systems block budget | Borrowing                               | (0.010)                               | (0.080)                             |
| Council Wide Systems   | Borrowing                               | (0.030)                               | 0.040                               |
| Allocate £40k from Council Wide Systems to Corporate Application Fund        | Borrowing                               | 0.040                                 | 0.040                               |
| <b><u>Place</u></b>  |   |                                       |                                     |
| <b>Economy &amp; Development</b>   |   |                                       |                                     |
| Cycling  | Government Grant                        | 0.100                                 | 0.100                               |
| Cycle Parking  | Government Grant                        | 0.020                                 | 0.020                               |
| Footways   | Government Grant                        | 0.040                                 | 0.040                               |
| Doncaster Bus Partnership Infrastructure                                     | Government Grant                        | 0.045                                 | 0.045                               |
| Minor Works Package  | Government Grant                        | 0.120                                 | 0.120                               |
| Major Schemes - TCF Match  | Government Grant                        | 0.398                                 | 0.398                               |

|  |                     |         |         |
|--|---------------------|---------|---------|
| CRSTS Local & Neighbourhood Complementary Transport Programme - allocation of block budget to specific schemes | Government Grant    | (0.723) | (0.723) |
| Haslam Park Pavilion Irrigation Tank   | Corporate Resources | 0.012   | 0.012   |
| Town Field Pavilion Fire Alarm Replacement   | Corporate Resources | 0.020   | 0.020   |
| Queens Drive Pavilion Refurbishment  | Corporate Resources | 0.028   | 0.028   |
| Retained Buildings - Pavilion Refurbishment  | Corporate Resources | (0.060) | (0.060) |
| Woodlands Library Ventilation (Additional)   | Corporate Resources | 0.027   | 0.027   |
| Mexborough Library Lighting (Additional)   | Corporate Resources | 0.027   | 0.027   |
| Retained Buildings Block   | Corporate Resources | (0.054) | (0.054) |
| <b>Environment</b>   |                     |         |         |
| Safer Communities- Boroughwide   | Government Grant    | 0.050   | 0.050   |
| A19 Doncaster Rd/Rockley Ln Safety   | Government Grant    | 0.035   | 0.035   |
| Beckett Rd/Wentworth Rd Traffic Signals  | Government Grant    | 0.180   | 0.180   |
| A638 Gt N Rd/Coppice Rd Highfields Safety  | Government Grant    | 0.035   | 0.035   |
| Traffic Management Measures - Boroughwide  | Government Grant    | 0.070   | 0.070   |
| Traffic Signing - Boroughwide  | Government Grant    | 0.040   | 0.040   |
| Gliwice Way Signals Improvements   | Government Grant    | 0.035   | 0.035   |
| Nutwell Lane/Cow House Lane Junction Consolidation   | Government Grant    | 0.060   | 0.060   |
| Station Rd/Cuckoo Lane Layout Consolidation  | Government Grant    | 0.030   | 0.030   |
| A630 Sheffield Rd/Waites Right Turn Provision  | Government Grant    | 0.020   | 0.020   |
| Goodison Boulevard/Staunton Rd Junction Enhancement  | Government Grant    | 0.015   | 0.015   |
| Dropped Crossings  | Government Grant    | 0.100   | 0.100   |
| CRSTS Local & Neighbourhood Complementary Transport Programme - allocation of block budget to specific schemes | Government Grant    | (0.670) | (0.670) |
| Bridges:-  |                     |         |         |
| Crooked Hole Bridge  | Government Grant    | 0.200   | 0.200   |
| Went Bridge  | Government Grant    | 0.030   | 0.030   |
| Rose Hill Footbridge   | Government Grant    | 0.260   | 0.260   |
| Greys Bridge (additional allocation)   | Government Grant    | 0.007   | 0.007   |
| North Common Bridge (additional allocation)  | Government Grant    | 0.007   | 0.007   |
| Fish Pond Colvert Bawtry   | Government Grant    | 0.300   | 0.300   |
| Bridges Maintenance  | Government Grant    | 0.049   | 0.049   |
| Highways   |                     |         |         |
| Broadway Phase 4 (additional allocation)   | Government Grant    | 0.035   | 0.035   |

|  |                     |         |         |
|--|---------------------|---------|---------|
| Nutwell Lane Phase 2 (additional allocation) | Government Grant    | 0.050   | 0.050   |
| Mill Lane Armthorpe                          | Government Grant    | 0.070   | 0.070   |
| Carriageway Schemes - b/fwd                  | Government Grant    | 0.345   | 0.345   |
| Surface Dressing                             | Government Grant    | 0.880   | 0.880   |
| Highways Permanent Patching                  | Government Grant    | 0.350   | 0.350   |
| Surface Dressing Pre-Patching                | Government Grant    | 0.350   | 0.350   |
| Footway Reconstruction/Resurfacing           | Government Grant    | 0.250   | 0.250   |
| Footway Slurry Surfacing                     | Government Grant    | 0.350   | 0.350   |
| Flood Risk/Drainage Schemes                  | Government Grant    | 0.110   | 0.110   |
| Carriageway Reactive Schemes                 | Government Grant    | 0.107   | 0.107   |
| Footway Reactive Schemes                     | Government Grant    | 0.083   | 0.083   |
| Road Markings                                | Government Grant    | 0.020   | 0.020   |
| Fences-Walls-Barriers                        | Government Grant    | 0.030   | 0.030   |
| CRSTS Highways Capital Maintenance           | Government Grant    | (3.883) | (3.883) |
| <b>Strategic Housing</b>                     |                     |         |         |
| Void Improvements                            | Corporate Resources | 0.300   | 0.300   |
| Internal works                               | Corporate Resources | (0.300) | (0.300) |

## Virements for Elected Mayor / Cabinet / Portfolio Holder Approval

### 2023/24 Quarter 1

Financial Procedure Rule B.14 – Proposals for virement between Directorates must be approved by the CFO, up to £250,000 and key decision approval is required for virements greater than £250,000 i.e. by Elected Mayor and/or Cabinet and/or Portfolio Holder. The value of the virement is defined as the gross annual budget.

The following virements are proposed for approval: -

|   | <b>Reason</b>  | <b>Directorate</b>               | <b>£</b>                  |
|---|--|----------------------------------|---------------------------|
| 1 | Children's Social Care premises related budgets transferred to Corporate Landlord  | Place<br>CYPF                    | 266,430<br>-266,430       |
| 2 | Functional Realignment – Trading Services (including Metro Clean, Schools Catering, Bereavement Services, Pest Control, Transport and client management for Markets) transferred from Corporate Resources to Place             | CR<br>Place                      | 3,350,180<br>-3,350,180   |
| 3 | Functional Realignment – Policy, Insight & Change, Human Resources, Communications & Engagement, Customer Services and Corporate Health, Safety & Training transferred from Corporate Resources to Chief Executive Directorate | CR<br><u>Chf Exec</u>            | -12,292,800<br>12,292,800 |
| 4 | Functional Realignment – Strategic Commissioning transferred from Public Health to Adults, Wellbeing & Culture   | AW&C<br>Public Health            | 3,392,030<br>-3,392,030   |
| 5 | Functional Review – Culture transferred from Children's, Young People and Families to Adults, Wellbeing & Culture  | CYPF<br>AW&C                     | -2,670,405<br>2,670,405   |
| 6 | Functional Realignment – Communities, safer and stronger transferred from Adults, Wellbeing & Culture to Place   | AW&C<br>Place                    | -1,012,380<br>1,012,380   |
| 7 | Functional Realignment – Public Health transferred to Chief Executive Directorate  | Public Health<br><u>Chf Exec</u> | -1,585,160<br>1,585,160   |